

ORDER

U.S. DEPARTMENT OF TRANSPORTATION
FEDERAL AVIATION ADMINISTRATION

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12/27/93

SUBJ: AIR TRAFFIC IMPLEMENTATION PLAN FOR THE USE OF THE GLOBAL POSITIONING SYSTEM

1. PURPOSE. This order provides the overall strategy for the integration of the **Global** Positioning System (**GPS**) into the air traffic control (**ATC**) system, and the appendices serve as the implementation plan to be used by Air Traffic to effect the integration.

2. DISTRIBUTION. This order is distributed to branch levels in Washington and regional Air Traffic Divisions, FAA Academy, FAA Technical Center, all Air Traffic field offices and facilities.

3. BACKGROUND. This order provides the framework and guidance for the development of an air traffic system that uses satellite-based navigation and for the integration of the Global Positioning System into the National Airspace System. While the scope of the plan is strategic in nature, the objectives and associated initiatives identify and establish areas that Air Traffic must focus on in order to immediately take advantage of existing capability and provide users with a return on their **equi**page investment. The mid- and far-term initiatives in the plan provide broad insight into the future of the Global Navigation Satellite System. The plan has sufficient flexibility and latitude to take advantage of the dynamics of satellite technology. The plan will be implemented by the Communications, Navigation, and Surveillance (**CNS**) Staff, **ATP-20**.

4. RESPONSIBILITIES.

a. The Director, Air Traffic Rules and Procedures Service, (**ATP-1**), through the following principal agents, has the overall responsibility for the implementation of this order.

(1) **ATP-20** will serve as the focal point for those objectives and initiatives that have multifunctional responsibilities which preclude a single office of primary interest (**OPI**) at the Air Traffic level. **ATP-20** shall ensure that appropriate coordination is effected among the offices within the national headquarters, the regional Air Traffic Divisions, and, when applicable, air traffic field facilities.

(2) The Procedures Division (**ATP-100**) and the Airspace-Rules and Aeronautical Information Division (**ATP-200**) shall be responsible for ensuring that all **taskings** and requirements for their respective offices, associated with an initiative or objective in this order, are accomplished.

b. The Office of Air Traffic System Effectiveness (**ATH**), through its principal agent, the Quality Assurance Division (**ATH-200**), shall be responsible for ensuring that quality assurance issues are addressed in all proposed changes in policy, separation standards, procedural development, and other areas which may have an impact on system effectiveness.

c. The Office of Air Traffic System Management (ATM), through its principal agents, Civil Operations Program (**ATM-100**), the Air Traffic Control System Command Center (**ATM-200**), and Military Operations Program (**ATM-400**), shall be responsible for ensuring that all **taskings** and requirements for their respective offices, associated with an initiative or objective in this order, are accomplished.

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Initiated By: **ATP-20**

- d. The Air Traffic Plans and Requirements Service (ATR), through its principal agent, the Advanced Systems and Facilities Division (ATR-300), shall be responsible for ensuring that all taskings and requirements for their respective offices, associated with an initiative or objective in this order, are accomplished.
- e. The Office of Air Traffic Program Management (ATZ), through its principal agent, the Training Requirements Program (ATZ-100), shall be responsible for ensuring that all taskings and requirements for their respective offices, associated with an initiative or objective in this order, are accomplished.


William H. Pollard
Associate Administrator for Air Traffic

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APPENDIX 2 - ~~EXECUTIVE~~ SUMMARY

The purpose of the Air Traffic Implementation Plan for the Use of the Global Positioning System (**GPS**) is to identify the steps needed to enable the Federal Aviation Administration (FAA) to develop air traffic control (**ATC**) procedures which will exploit the navigational capabilities of **GPS**. The plan contains five ~~major~~ objectives, each designed to be satisfied through the accomplishment of a series of Air Traffic initiatives. The methodology for accomplishment of each individual initiative is stated in that initiative's technical approach. The technical approach includes requirements for cost/benefit analyses, planning considerations, tests or demonstrations, procedural changes, and training, as well as coordination among the appropriate organizations within and outside the FAA.

The **GPS** is a satellite-based positioning, navigation, and time-transfer system developed by the Department of Defense (DOD). Using a constellation of **24** satellites, unaffected by weather, **GPS** provides highly accurate, en route, terminal, and approach navigational guidance to **GPS-equipped** users. The **GPS** navigational concept is based on accurate and continuous knowledge of the spatial position of each satellite in the system. Using great-circle-navigational concepts, **GPS** receivers automatically select the appropriate satellites in view and translate the signals into a three-dimensional position. This position is based on velocity, time, and referenced to a common grid (latitude/longitude) system. Without augmentations, such as differentials, the system provides civil users horizontal accuracies of **100** meters with **95** percent confidence and **300** meters with **99.99** percent confidence.

The inherent benefits of **GPS** to the overall **ATC** system will initially be limited but will steadily increase as the flying public increasingly adopts **GPS** and equips aircraft with approved **GPS** avionics. Oceanic **ATC** procedures will be the initial area where **GPS** will have a significant impact. As user ~~equi~~**page** increases, the transition will continue exploiting the flexible nature of **GPS** to improve the flow of air traffic in oceanic, en route, and terminal environments, with specific applications in rotorcraft operations. The ultimate goal is the declaration of a **GPS** airspace based solely on this highly accurate satellite-based navigational system and not constrained by limitations of land-based navigational aids (**NAVAID**).

GPS will be introduced within the National Airspace System (**NAS**) in three phases:

First, **GPS** will be used as a supplemental navigational system in the **NAS** (Near Term **1994**). Current navigational systems will still be required on the ground and in the aircraft when **GPS** is being used. Early applications will include supplementing current area navigation (**RNAV**) capabilities and **GPS** overlays of current instrument approach procedures. Direct routes and helicopter ~~routing~~**s** based on **GPS** will be introduced during this phase.

In the second phase, **GPS** navigation will initially remain supplemental in nature but will steadily transition into a primary means of navigation in the **NAS** (Mid Term **1995-1998**). Initial augmentations to enhance accuracy and integrity, such as wide (**WDGPS**) and local (**LDGPS**) area differentials, will be used when available. Here Air Traffic initiatives will be designed to allow expanded use of **GPS** in the current **VOR/DME-based NAS** but with reduced reliance on these land-based systems. During this phase, Category I and II approaches, tracking aircraft on the airport surface, reduced separation standards, and the Aeronautical Telecommunications Network (**ATN**) will be implemented into the **NAS**.

The final phase will equate to full conversion to **GPS** navigation, augmented for primary use in the **NAS**, without reliance on current land-based **NAVAID's** (Far-Term 1999 and beyond). The airspace and air traffic structure should be based on **GPS**. Sole means **GPS**, enhanced with increased use of augmentations, will be used. This capability will be fully exploited in the areas of navigation, obstacle and ~~terrain~~ clearance, instrument approach, separation standards, and surveillance. Category III approaches, time separation, and domestic automatic dependent surveillance (ADS) implementation can be expected during this phase.

The plan stipulates that the FAA will implement an incremental and evolutionary process by which the **ATC** system will meet the needs of an expanding **GPS** navigational capability by the users.

The five major objectives which this plan is designed to satisfy are as follows:

Develop ATC services and procedures at locations where GPS will provide a new or expanded capability. Enhance flexibility of **GPS** navigation, not constrained by line of sight or range limitations of land-based **NAVAID's**, through the expansion of instrument flight rules (**IFR**) services to a significant number of new locations. Identify required resources, especially additional controller personnel, to ensure the handling of additional requirements, that is, requests for expanded Class E airspace, new instrument procedures, etc. Establish a **GPS-based** terminal structure to include a flexible system of standard instrument departures (**SID**), standard arrival routes (STAR), and instrument approach procedures (**IAP**).

Exploit the use of GPS to establish a more efficient oceanic ATC system. Restructure the oceanic **ATC** system to include reduced separation standards and increased system capacity. Implement this objective through continuous coordination with adjacent **ATC** service providers and the International Civil Aviation Organization (**ICAO**).

Exploit the use of GPS to establish a more efficient domestic en route ATC system. Restructure the current ground-based-navigational-airway system to one that is satellite oriented, to provide several benefits which include: reduced separation standards, flexible/direct routes, and a more efficient use of airspace.

Exploit the use of GPS to establish a more efficient terminal ATC system. Reduced separation criteria benefits include reduced distance between runways for parallel operations and improved aircraft sequencing procedures, enhancing those initiatives set forth in FAA's Center **TRACON** arrival sequencing (**CTAS**) program. In addition, **GPS** with augmentations will be used to track aircraft and vehicles on an airport surface to an accuracy of 1 to 3 meters.

Use the capabilities of GPS to provide enhanced and more precise air traffic services for rotorcraft operations. Exploit **GPS** to allow rotorcraft to maximize the use of direct, efficient routing without adversely affecting fixed-wing traffic and **ATC**. This will include establishment of "rotorcraft only" STAR's, **SID's**, and **IAP's** with emphasis placed on steep angle approaches to enhance a simultaneous ~~fixed-wing/rotorcraft~~ mix. Such will enhance public-use facilities, as well as police and hospital heliports, for example.

Air traffic controller training will be of paramount importance throughout the implementation of this plan. Preliminary briefings on **GPS** will begin in early 1994 when headquarters FAA personnel will provide informal **GPS** briefings on theory and operations to a selected number of large facilities. Videotapes and handouts will also be used to brief this information. The initial procedural training may be accomplished through FAA

Briefing Guides. As the incremental advances in **GPS** and other aspects of satellite technology occur, the development of formalized training courses must be given consideration. This plan specifies within each initiative where training must be developed and what coordination is required to accomplish each task.

FAA has established an office of primary interest, **ATP-20**, for ensuring the accomplishment of all implementation strategy through management, and implementation guidance and ensuring the identified actions of other involved organizations are completed.

APPENDIX 3 - PLAN OVERVIEW

1.0 BACKGROUND

The FAA, in conjunction with **ICAO**, has acknowledged that the primary navigational system of the future will be provided by a Global Navigation Satellite System (**GNSS**). **GNSS** will be composed of one or more satellite constellations of which **GPS** is a viable candidate. Since **GPS** is owned and operated by the United States, **GPS** is the focus of initial FAA satellite efforts. To exploit the enhanced navigational capability of **GPS**, the FAA established the FM's **Satellite** Navigation Program. This implementation plan is the blueprint for Air Traffic's support of this program.

GPS Overview: The **GPS** is a satellite-based-radio-navigational, positioning, and time-transfer system and is comprised of three major segments:

- ◆ **Space:** When fully deployed, the space segment will contain **24** operational satellites in 6 orbital planes of 4 satellites each at an altitude of **10,900** nautical miles. The satellites complete 1 orbit in approximately **12** hours. The satellites are positioned in orbit so that a minimum of four satellites are observable by a user anywhere on earth. Each satellite contains highly accurate atomic clocks for synchronization of the pseudocode messages used by the aircraft receivers to compute distance from the satellites which are used in position determination.
- ◆ **Control:** The **GPS** control segment consists of a master control station located in Colorado Springs, Colorado, five monitor stations, and three ground antennas at various locations around the world. The control segment controls the operation of the satellites through a series of techniques used to monitor satellite health, correct clock errors, maintain satellite location, and exchange and update navigational data, as well as other maintenance functions.
- ◆ **User:** The user segment consists of the **GPS** receivers and equipment used by surface vehicles and aircraft. The receivers, knowing the position of the satellites, can determine its position by measuring the time the satellite signal takes to reach the receiver and converting that length of time to distance. Normally, measurements from four satellites are required for an accurate three dimensional (**3D**) navigational solution.

GPS, operated by the DOD, offers two levels of service; the standard positioning service (**SPS**) and the precise positioning service (**PPS**). However, **PPS** is limited to authorized U.S. and allied military, Federal Government, and specified civil users. **PPS** uses an encrypted mode of transmission with significantly higher accuracy levels. Civil users are authorized use of **SPS** and are guaranteed **100** meter accuracy with **95** percent confidence and **300** meter accuracy with **99.99** percent confidence. **GPS** accuracy levels are degraded by DOD for national security reasons through a technique called selective availability (**SA**).

The FAA's Flight Standards Service (**AFS**) has approved the use of **GPS** for oceanic, domestic en route, terminal **IFR** operations, and nonprecision approaches within U.S. airspace or other airspace as authorized by the FAA as stated in **AFS-1** and **AIR-1** memorandum "IFR Approval of Use of Global Positioning System (**GPS**) Operations." Declaration of an initial operational capability (**IOC**) of the **GPS** constellation is anticipated for early **1994**. Prior to **IOC**, certain operations using **GPS** navigation have been authorized by FAA in accordance with the above-referenced memorandum. To further

clarify operator requirements, the FAA is scheduled to publish in early 1994 Advisory Circular (AC) No: 90-XX, Guidelines for Using GPS Equipment for IFR En Route, Terminal and Nonprecision Instrument Approach Procedure Navigation in the U.S. National Airspace System (NAS).

Transition Projects: In accordance with the above FAA guidance, the following projects and development efforts are currently underway in order to maximize the initial use of GPS in conjunction with IOC and further efforts toward development of a GPS-airspace system.

Fiji Project: The FAA is sponsoring a "proof of concept" demonstration in the nation of Fiji, where Fijian airspace is being used to validate the feasibility of a GPS-based airspace system. The project includes GPS-equipment installation in all domestically registered aircraft, establishment of GPS routes and cloudbreak procedures, implementation of special GPS-flight procedures, data collection requirements, validation of special air traffic procedures, and validation of waypoints for GPS navigation. The results of this demonstration will aid in determining the strategy to transition U.S airspace to a GPS-based system.

GPS Overlay Program: This program uses GPS to overlay current nonprecision approaches and is to be implemented in three phases. Phase I, which began in June 1993, is transparent to air traffic in that conventional avionics and ground-based NAVAID's must be available and operating for the pilot. Phase II will occur after IOC and differ from phase I by only requiring the aircraft's avionics be available, but not operating, and that ground NAVAID's be operational. Phase III authorizes the procedures be flown with only GPS avionics and the term "G-P-S" be included in the phraseology when clearing an aircraft for the approach. These selected nonprecision IAP's must be named "GPS" approaches, in addition to the current published designations.

Differential Techniques: While the inherent accuracies of GPS make it more than satisfactory for nonprecision approach applications, other factors including atmospheric distortion and selective availability preclude use for precision approaches without augmentations to enhance accuracy and integrity. Various forms of differential concepts are being developed, which in effect transmit navigational corrections to the airborne receiver, resulting in accuracies suitable for precision applications. Satellite-based integrity broadcasts, GPS integrity channel (GIC), as well as wide and local area differential reference stations are current methods under development.

Special Category I Approaches (SCAT-I): In conjunction with the Requirements and Technical Concepts for Aviation (RTCA), Incorporated's Minimum Aviation Systems Performance Standards (MASPS) for SCAT-I Approaches, initial applications of differential techniques will be used on a user-specific basis, where the users, providing their own differential reference station, will be allowed to perform precision approaches to Category I minimums. Initially, SCAT-I approaches are planned for Aspen and Steamboat Springs, Colorado; Houston and Dallas-Fort Worth, Texas; and Juneau, Alaska.

2.0 PURPOSE

The purpose of this implementation plan is to exploit and implement GPS technology in the field of ATC. The plan addresses the implementation in three phases: (1) air traffic applications for the use of GPS as a supplemental navigational system in a NAS that is still VOR/DME based; (2) air traffic

applications for the use of **GPS** navigation augmented for supplemental and primary use in a **NAS** that is still **VOR/DME** based; and (3) air traffic applications for the use of **GPS** navigation augmented for primary use in the **NAS**. This plan identifies and examines the benefits of **GPS** to both user and provider and articulates in detail an implementation strategy that provides for a safe and orderly transition into the **GNSS** by Air Traffic.

The **GNSS** will be a worldwide-position and time-determination system. **GNSS** includes one or more satellite constellations, user receiver equipment, and a system of integrity monitoring function. The system will be augmented as necessary to support the required navigational performance (**RNP**) concept for a wide range of specific operations within en route (domestic and oceanic) and terminal airspace. **GNSS** is an evolving system and will provide the aviation community the primary navigational system for the 21st Century.

This plan also identifies, develops, and implements the necessary air traffic standards, rules, regulations, and procedures to provide operational benefits to those aircraft equipped with satellite-based navigational systems. This strategy specifies tasks, and milestones and provides for test and evaluation.

3.0 OBJECTIVE

The overall objective of this plan is to define in detail an implementation strategy that utilizes **GPS** to enhance the **ATC** system by creating a seamless, continuous airspace with common procedures and standards to separate aircraft in the en route, **terminal**, and oceanic environments. The potential benefits will enhance the capacity, service, and safety, and will reduce delays within the current **ATC** system. Specific objectives include the following:

- 3.1 Develop **ATC** services and procedures to locations where **GPS** will provide a new or expanded capability .
- 3.2 Exploit the use of **GPS** to establish a more efficient oceanic **ATC** system.
- 3.3 Exploit the capability of **GPS** to establish a more efficient domestic en route structure.
- 3.4 Exploit the use of **GPS** for terminal **ATC** operations.
- 3.5 Use the capabilities of **GPS** to provide enhanced and more precise air traffic services for rotorcraft operations.

4.0 PLAN ORGANIZATION

This plan addresses the overall actions required to enable Air Traffic to meet each increase in user capability and navigational performance realized from **GPS** technology. During the development of the plan and coordination with the Air Traffic organizations, the Office of Air Traffic System Management, ATM-1, stated that close coordination would be required with all of the Air Traffic services to ensure that the resources needed to accomplish each initiative were available and that the time lines were realistic and considered the requirements of international coordination. The Office of Air Traffic System Effectiveness, **ATH-1**, stated its requirement to be involved and represented during discussions and planning for personnel/equipment requirements and all procedural changes. Although the individual initiatives do not specifically address the requirements stated by **ATH-1** and ATM-1, the

broad language and overall strategy of the plan task **ATP-20** to ensure that all appropriate coordination is effected.

- 41** Each of the plan's five objectives is supported by a series of initiatives which are designed to satisfy the objective by addressing operational enhancements, constraints, and assumptions anticipated through the use of the new **GPS-based** navigational capability.
- 42** The process to fulfill and implement each initiative is stated through a recommended technical approach. The process lays out a methodology which addresses several areas which include: identification of costs versus benefits resulting from the initiative, t&t plan development, **ATC** procedural development, establishment of training requirements, and required coordination within and outside FAA. Overall management and oversight of the plan implementation will come from the FAA's **CNS** Staff, **ATP-20**.
- 43** Throughout each initiative, there are several prevalent institutional issues which may impact the accomplishment of the initiative, but due to their repetitive nature, they will not normally be stated in the technical approach. However, these issues must be addressed by the implementation team. They are as follows:

Environmental Considerations: The added flexibility of **GPS** navigation will affect the environmental examination process. The anticipated proliferation of new instrument procedures caused by the adoption of **GPS** will create new environmental challenges. This is due, in part, to the introduction of **IFR** flying to areas not previously exposed to low altitude aircraft operations. It is imperative that plan implementers fully examine the environmental impact of each step of the implementation process.

Collateral Technologies: **GPS**, a navigational sensor, will not, in and of itself, satisfy all the initiatives stipulated in this plan. Full exploitation of **GPS**, in many cases, requires integration with other technologies to fully achieve the goal established in each initiative. For example, **GPS-based** reductions of separation standards cannot fully be realized without combining surveillance and communications enhancements, such as those contained in ADS, and reliance on aspects of the Air Traffic Advanced Automation System (**AAS**). Consideration of these collateral technologies is also consistent with establishment of the role **GPS** will play in the development of the **GNSS**.

Rulemaking Actions: The significant number of changes to airspace and route structures, as well as instrument approach and departure procedures precipitated by **GPS**, have the potential to cause a significant increase in rulemaking actions. Plan implementers must ensure that the potential for rulemaking actions be considered in the accomplishment of each initiative.

Charting Changes and Aerodrome Surveys: Many of the initiatives have the potential to create a significant demand for **aerodrome** surveys and major changes to aeronautical charts. Plan implementers must consider the impact of each initiative in these two areas, that is, survey teams are a limited resource, charting cycles are not easily changed, and adequate lead times are essential. Further, early identification of requirements is essential to ensure budgetary support. **ATP-20** shall ensure that all appropriate coordination is effected with the Cartographic Standards Branch, **ATP-220**.

5.0 PHASES OF IMPLEMENTATION

The Air Traffic Implementation Plan for the Use of the **GPS** will be implemented in three phases:

5.1 Air traffic applications for the use of GPS as a supplemental navigational system in a NAS that is still VOR/DME based. (Near-Term (1993-1994)) -- This first phase addresses **GPS** as a supplemental navigational system. Receiver autonomous integrity monitoring (**RAIM**) or an equivalent integrity that is equal to or better, than **RAIM** will be required in **GPS** avionics in order to meet Technical Standard Order (**TSO**) **C-129** specifications. Current navigational systems are still required on the ground and in the aircraft when **GPS** is being used. Early transition will start in a transparent configuration which will mirror present-day operations such as the nonprecision overlay project. During this timeframe, pure **GPS** nonprecision approaches will be developed and implemented, reaching full maturity in phase II. **MASPS** SCAT-I approaches also emerge in this phase, but will only be available for private use. Minimum operational performance standards (MOPS) will be approved for use of **GPS** as a primary navigational source for oceanic flight but will not be used dramatically until oceanic automation materializes in phase II.

5.2 Air traffic applications for the use of GPS navigation augmented for supplemental and primary use in a NAS that is still VOR/DME based. (Mid-Term (1995-1996)) -- The second phase identifies Air Traffic initiatives designed to allow **GPS** as a supplemental and primary means of navigation in today's **NAS** that is based on **VOR/DME**. To encourage continued transition to satellite navigation, FAA approval of **GPS** equipment, as a substitution for conventional navigational equipment with the anticipated operational benefits for its use, will be the foremost driver to early voluntary equipage. The early transition must be based on voluntary equipage. To achieve an orderly and rapid transition to **GPS**, the parallel technologies of conventional and satellite navigation must be accommodated.

During this phase, the transition from supplemental navigation to primary means will expand. **GPS** will be approved for primary use over oceanic areas and will be used on a regular basis. Pure **GPS** approaches (nonprecision) will be common place. **WDGPS** will be implemented and Cat-I type approaches will begin to emerge using **WDGPS** for integrity and accuracy. Precision approaches will become available for public use using **LDGPS**. **GIC** will begin to replace **RAIM** for integrity. Reductions in **ATC** separation standards will be initiated. Air traffic rules and procedures will be changed to take advantage of the full benefits of **GPS**.

Transition will require changes in the basic concept of operation in order to achieve maximum benefits of the **GPS** technology. The magnitude of this change necessitates a transition process that accommodates parallel operation of **GPS** and **non-GPS** during a defined period. To minimize the disruptive influence on current systems or services, operational implementation of **GPS** must be introduced in an evolutionary and incremental manner. Therefore, the use of **GPS** in the **NAS** must not be dependent upon total systemwide acceptance before commencing initial **GPS** operation.

5.3 Air traffic applications for the use of GPS navigation augmented for primary sole means use in the NAS. (Far-Term (1999 and beyond)) -- The applications of sole means implementation of satellite navigation are those specific applications in which new technologies, to include augmentations and enhancements like ADS, **ATN**, and **GPS** differentials, can improve capacity, enhance efficiency, and improve the safety of air

operations beyond the near-term applications. These applications will be applied in the areas of navigation, obstacle clearance standards, instrument approach procedures, separation standards, surveillance, communications, and procedural identification and development.

During phase III, **GPS** will be authorized for sole means navigation. **GPS**, in association with ADS and pseudo-ADS, will begin to replace radar. Traditional **NAVAID's** will be decommissioned, and **GPS** will probably be mandated by Federal Aviation Regulations (FAR) changes. The tunnel concept will be in full operation allowing simultaneous parallel approaches to runways separated by less than **3,000** feet. Separation will be developed to take advantage of the precise time inherent in **GPS**. Four dimensional standards will begin to emerge. Automation will provide the capability for controllers to become system managers. Intervention by exception will become a standard requirement of **ATC**.

APPENDIX 4 - PLAN OBJECTIVES

1.0 DEVELOP ATC SERVICES AND PROCEDURES TO LOCATIONS WHERE GPS WILL PROVIDE A NEW OR EXPANDED CAPABILITY.

1.1 INITIATIVE: Structure a flexible system of SID's and STAR's to more efficiently transition to/from the en route structure.

1.1.1 This initiative takes advantage of the flexibility of GPS navigation through creation of potentially unlimited numbers of departure and arrival routes, ~~limited~~ only by environmental, terrain, and airspace considerations, and not constrained by NAVAID limitations. The overall benefit in developing these GPS-based profiles is to ease the transition between the en route and terminal airspace environments for arriving and departing aircraft. Not having the limitations of land-based NAVAID's, SID's based on GPS will be more flexible and add to the ease of entry into the en route flow. GPS arrival profiles will represent an extension of the profile descent concept and take advantage of the point-to-point nature of GPS navigation which is not dependent on land-based NAVAID's. This will provide an aircraft a direct route from the en route structure to the final approach course, normally without intervention from the controller. (Near/Mid-Term)

1.1.2 TECHNICAL APPROACH: The flexibility that GPS affords should be the basis for development of universal models of GPS-based SID's and STAR's. A preliminary departure model has been established through the Eagle and Gunnison flight management system (FMS) trials. These trials, along with the interim criteria for establishing FMS and GPS instrument procedures (FAA Order 8260.22 (Draft)), should be the basis from which to expand procedural development. The adaptation of this model using the ideas taken from charted visual flight procedures is an aspect which also dictates further study. The accomplishment of this initiative will be heavily dependent on tests and simulation as well as an indepth airspace analysis on a national, regional, and local level.

1.1.2.1 Benefits and/or costs: Potential benefits include, but are not limited to:

- ◆ An effective method to provide efficient routing to aircraft from the terminal area to the en route structure which more effectively deals with the real-time concerns of en route weather avoidance, flow restrictions, preferred departure routes, etc.
- ◆ Enhanced service will be provided to outlying and satellite airports adjacent to the terminal area through GPS capabilities. This will yield an increase in IFR terminal capacity by taking advantage of increased runway availability at satellite facilities where GPS will provide departure and arrival navigation.

1.1.2.2 Develop a test plan/demonstration: ATP-20, in coordination with ATP, ATM, ATR, AFS, and the regions, will ensure the development of test plans, evaluation of criteria, and determine test locations, if required. Previous FMS testing should be used as a basis from which to continue development. Emphasis should be placed on exploiting the flexibility of a GPS-based SID/STAR structure. Modeling of the arrival profiles should be based on concepts derived from FMS-test data. Testing of this initiative should be integrated with current efforts underway in development of

Terminal Air Traffic Control Automation (**TATCA**). **ATP-20** shall also ensure that this initiative is fully coordinated with the responsible FAA offices, appropriate agencies, and user groups outside the FAA. This coordination will include **AFS** and Aviation System Standards (**AVN**) to ensure obstruction clearance criteria are developed for **GPS-based SID's** and **STAR's**. The test plan should include but not be limited to:

- ◆ Complete initial airspace analysis and cost/benefit study.
- ◆ Develop generic **GPS-based** departure and arrival **models**, conduct simulation, and publish results.
- ◆ Conduct and publish results of operational tests at specified terminal facilities.
- ◆ Develop regional implementation plans for establishment of published **GPS-based SID's** and **STAR's** through coordination among Air Traffic Divisions, ATM, **AFS**, **AVN**, and **ATP**.

1.1.2.3 Develop necessary ATC procedural and/or editorial changes required to support the initiative: Using the results of the survey and the **GPS** System Requirements Analysis Report, dated September 30, 1993, **ATP-20** will ensure that studies are conducted to recommend editorial and procedural changes, to all FAA orders, manuals, and directives. **ATP-20** shall ensure these changes are forwarded to **ATP-200** for publication with sufficient lead time to meet planned navigational and equipment implementations. This will be an ongoing process accomplished in an incremental and evolutionary fashion consistent with advances in aircraft **equipment** as well as **ATC** facility enhancements.

1.1.2.4 Training requirements for air traffic controllers: **ATP-20** will ensure coordination with **ATZ** to develop those recommended changes to procedures and directives resulting from these tests in sufficient time to develop and provide the required training directives and curriculum to the appropriate regional offices, field sites, and the FAA Academy.

1.1.2.5 Final coordination requirements: **ATP-20** will maintain contact with all tasked offices and provide managerial oversight to ensure the task milestones in this initiative are met. Continuous coordination with the Terminal Procedures Branch, **ATP-120** shall be maintained to ensure all aspects of the terminal **ATC** environment are addressed.

1.1.3 INITIATIVE CONSTRAINTS: The flexible aspects of **GPS-based** departure and arrival profiles in the terminal environment have the potential to expand, both horizontally and vertically, the terminal airspace structure. The environmental impact of creating routes over areas not previously subject to significant air traffic must be addressed in the airspace analyses.

12/27/93



2.0 EXPLOIT THE USE OF GPS TO ESTABLISH A MORE EFFICIENT OCEANIC ATC SYSTEM.

All the initiatives contained in this section pertain to international airspace. Their implementation involves and affects adjacent air traffic service (**ATS**) providers, non-US-certificated aircraft, **ICAO**, and **ICAO-member** states.

To achieve maximum international compatibility with both equipment capabilities and procedures, **ICAO**, **ICAO-member** states, and **ATS-provider** states, as appropriate, should:

- ◆ Participate in developing and accomplishing tests/trials and/or demonstrations.
- ◆ Participate in evaluating the results of the tests and demonstrations.
- ◆ Ensure results are made available to member states, nonparticipating **ATS** providers and airspace users for their information and, where appropriate, for inclusion in their individual implementation plans and strategies.
- ◆ Coordinate a concurrent effective date for implementation of revised standards and/or procedures.
- ◆ Certify the use of **GPS** as a supplemental navigational system.
- ◆ Determine the requirement for an **ICAO-approved** flight plan identifier for **GNSS-navigational equipage** and reduced vertical separation minima (**RVSM**) certified capability.
- ◆ Develop an annex amendment which requires operators of approved **GNSS-capable** aircraft and/or **RVSM-certified** aircraft to include the assigned identifier as part of the filed flight plan.
- ◆ If deemed necessary, develop contingency procedures which should be followed by pilots operating with reduced separation minima in a mixed **GPS/non-GPS** environment, as well as a **GPS-only** environment, when flight conditions dictate immediate deviation from an **ATC** clearance.
- ◆ Review and modify, as appropriate, **ATC** and operator guidance material such as Document **4444**, Procedures for Air Navigation Service (PANS) and Regional Supplementary Procedures, which contains **ICAO** approved/recommended procedures and standards and recommended practices.

Benefits derived from **GPS equipage** by airspace users and **ATS** providers will be limited in the near term. Benefits will increase as the **ATC** system is upgraded with new capabilities. New system capabilities include ADS, oceanic data link (**ODL**), enhanced situation display (**ESD**), conflict probe, and other automation enhancements. The new capabilities are planned to be phased in during the **mid-** and far-terms. Each system upgrade will enhance **ATC** system efficiency and provide increased benefits.

ATP-20, in initiating the technical approach identified in each initiative, shall accomplish the following:

- ◆ Identify and review all cost/benefit studies which have been completed by FAA, **ICAO-**

member states, or airspace users. If additional studies are required, **ATP-20** will coordinate with **ATM-100**, **ATR-300** and other FAA offices, as appropriate, to establish study requirements and criteria.

- ◆ Review all tests and demonstrations that may have taken place by FAA, ~~ICAO-member~~ states, or airspace users. **ATP-20**, in conjunction with **ATP-140**, **ATM-100**, **ATR-300** and **ICAO** (if required) will jointly develop test and/or demonstration plans and select test sites within FAA and/or **ICAO** regions. An evaluation of equipment and other resources, including financing, to support the test and/or demonstration will be conducted. New tests and demonstrations should include the results of any previous tests and/or demonstrations, **GPS** ~~equipment~~, the availability of other satellite-based technology, and, where applicable, **ATC** system integration of satellite and ground-based technology.
- ◆ Ensure that **ATZ** thoroughly understands the planned changes so all required training is identified, developed, and disseminated to affected regional and field sites within established timeframes.

The following initiatives outline a strategy to take advantage of the benefits **GPS** provides to improve the overall efficiency of the oceanic **ATC** system. While not specifically addressed in each initiative, plan implementers must also monitor and, if necessary, establish requirements to merge parallel advances in surveillance techniques to fully take advantage of **GPS** as it applies to the future **CNS** environment. Examples of these aspects of surveillance include ADS and pseudo-ADS and the individual components of these systems, such as data link, controller displays, communication systems, etc. Advances in the Advanced Oceanic Automation System (**AOAS**), **ATN**, **ODL**, **ESD**, telecommunications processor (**TP**), and similar Air Traffic initiatives must also be considered. Without application of these collateral technologies, the benefits of the enhanced navigational accuracy of **GPS** cannot be optimized.

2.1 INITIATIVE: Exploit the use of GPS to effect a reduction of longitudinal- and lateral-separation standards and to reduce separation between tracks.

2.1.1 Reduced longitudinal- and lateral-separation criteria and reduced separation between tracks will permit **ATC** to increase the assignment of aircraft on, or closer to, prime (core) tracks, routes, and altitude/s resulting in increased system capacity and a more cost efficient flight operation. **(Mid/Far-Term)**

2.1.2 TECHNICAL APPROACH: **ATP-20**, in coordination with **ATM-110**, **ATR-330**, **AFS-440**, **ATP-140**, **ARD-20**, and **ASE-6** (Oceanic Standards Team (**OST**)), in conjunction with **ICAO**, must evaluate and establish new longitudinal- and lateral-separation minima in oceanic airspace. The new separation minima must be supported by an acceptable target level of safety (**TLS**). FAA tests and demonstrations should be based on **RNP** criteria using **GPS** ~~equipment~~ and include satellite- and ground-based technology availability depicted in the December 1992 FAA document "Oceanic **ATC** Concept of Operations for 1995 at the New York, Oakland, and Anchorage Oceanic Centers." New separation standards may be implemented at various stages as improved technology and/or ground enhancements become available.

2.1.2.1 Benefits and/or costs: User benefits will include cost savings due to more frequent assignment of flight operations on, or in close proximity to, optimum routes,

tracks, **and** flight levels. Also, increased system capacity will permit additional flight scheduling capability.

2.1.2.2 Develop a test plan and/or demonstration: Results and progress to date of the ongoing **ARD-20** Oceanic R&D Study No. **2.4** by the **MITRE** Corporation for achieving reduced oceanic separation standards should be included in tests and demonstrations developed to:

- ◆ Determine methodology for analyzing and developing two-way data link as the optimum mode for controller intervention. **a**
- ◆ Determine if conflict probe can be used as sole source for separation.
- ◆ Determine and establish new longitudinal- and lateral-separation minima.
 - Separation minima should be reduced as system upgrades are fielded. For example, a reduction to **30** miles lateral and 5 minutes longitudinal should be considered for implementation in the mid-term with subsequent reductions based on mid- and far-term system upgrades.
 - The new lateral-separation standard will be used to determine separation between tracks.
- ◆ Establish requirements for implementing cruise climb clearances.
- ◆ Ensure new separation minima are supported by an acceptable **TLS**.
- ◆ Develop strategy and timelines for implementing Initiative **2.1**.
- ◆ Determine, while evaluating longitudinal-separation minima, if the application of **DME-separation** minima currently being applied by **ATC** based on land **NAVAID's** could be applied based on **GPS** equipage.
- ◆ If required, determine cost/benefit to airspace user and **ATC** provider.
- ◆ Establish contingency procedures to ensure safety of flight is maintained in the event of a failure or reduction in system capability. Both airborne and ground failure or degradation must be considered.

ATP-20 and **ATM-100** shall ensure results from test plans and/or demonstrations are incorporated into implementation plans and strategies.

2.1.2.3 Develop necessary ATC procedural and/or editorial changes required to support the initiative: **ATP-20**, in coordination with **ATM-100**, **ICAO**, and **ATP-140**, shall ensure the development of procedures which will supplement **ICAO** Documents **4444** and **7030** and **FAA** Order **7110.65** for use while conducting tests and demonstrations.

Based on the results of joint FAA and ~~ICAO-sponsored~~ tests, **ATP-20** shall coordinate with **ATP-140** to revise FAA Order 7110.65, Chapter 8, which contains ~~longitudinal-~~ and lateral-separation minima and separation between tracks information and procedures.

2.1.2.4 Training requirements for air traffic controllers: **ATZ**, in conjunction with **ATP-20**, shall determine what training curriculum for applying new procedures is required. **ATZ** shall ensure required dissemination and training are accomplished for revised separation standards and **ATC** procedures described in FAA orders, manuals, and directives.

2.1.2.5 Final coordination requirements: **ATP-20** shall ensure, through **ATP-140** and **ATP-200**, that all aeronautical charts and procedural and editorial changes are published and disseminated within the coordinated timeframes.

2.1.3 INITIATIVE CONSTRAINTS: The extended time requirements to accomplish required **ICAO** coordination will cause some delay in implementation. Also, in the near-term system, the lack of advanced oceanic automation and direct pilot/controller communications will limit the capacity of the system and will inhibit large separation reductions.

2.2 INITIATIVE: Exploit GPS to increase the use of a flexible offset oceanic track/route capability that will increase capacity on or near high density tracks/routes.

2.2.1 Because of reduced separation between tracks achieved by Initiative **2.1**, new offset tracks/routes can be located in closer proximity to the core **ATS** routes. Offset tracks/routes established in this manner permit **ATC** service providers to increase system capacity and reduce mileage when reroutes are required. **(Mid/Far-Term)**

2.2.2 TECHNICAL APPROACH: **ATP-20**, in conjunction with appropriate **ICAO** panels, will establish **ATC** procedures to increase **ATC** usage of a flexible offset track/route system in oceanic airspace. **ATP-20**, in conjunction with **ATM** and **ICAO**, must initiate tests and demonstrations to evaluate and determine required procedures. Tests and demonstrations should be based on **GPS** equipage, the availability of other satellite-based technology, and **ATC** system integration of satellite- and ground-based technology.

2.2.2.1 Benefits and/or costs: Airspace users benefit by cost savings due to increased system capacity and reduction of undesirable and costly reroutes.

2.2.2.2 Develop a test plan and/or demonstration: Results and progress of the ongoing Oakland Center dynamic aircraft route planning trials, the **ARD-20** Oceanic R&D Studies No. **2.2**, **DARPS** and **4.1**, End to End System Simulation, should be included in tests and demonstrations. The tests or demonstrations will be structured to:

- ◆ Consider using the trial amendment function of the Oceanic Display and Processing System to establish new routes.
- ◆ Identify and develop improvements in air-to-ground and ground-to-ground communications.

- ◆ Evaluate computer human interface.
- ◆ Develop **ATC** procedures for establishing **ATS** routes with associated offset routes.
- ◆ Develop implementation strategies and timelines for implementing this initiative.
- ◆ Develop contingency procedures to ensure safety of flight in the event of a failure or reduction in system capability. Both airborne and ground failure or degradation must be considered.
- ◆ As required, determine other costs/benefits to airspace user and **ATC** provider.

2.2.2.3 Develop necessary ATC procedural and/or editorial changes required to support the initiative: ATP-20, in coordination with ATM, ICAO, and ATP-140, shall ensure the development of procedures which will supplement ICAO Document 4444 and FAA Order 7110.65 while conducting tests and demonstrations.

Based on the results of joint FAA and ICAO-sponsored tests or demonstrations, ATP-20 shall coordinate with ATP-140 to revise FAA Order 7110.65.

2.2.2.4 Training requirements for air traffic controllers: ATZ, in conjunction with ATP-20, shall determine if a training curriculum for applying new procedures is required. ATZ shall ensure required dissemination and training are accomplished for revised ATC procedures described in FAA orders, manuals, and directives.

2.2.2.5 Final coordination requirements: ATP-20 shall ensure, through ATP-140 and ATP-200, that all aeronautical charts and procedural and editorial changes are published and disseminated within the coordinated timeframes.

2.2.3 INITIATIVE CONSTRAINTS: There is a lack of advanced automation and limited communications capability for oceanic operation.

2.3 INITIATIVE: Establish ATC procedures for providing improved service to GPS-equipped aircraft operating in a mixed environment of aircraft with and without GPS equipment.

2.3.1 During "transition," oceanic **ATS** providers must consider a "mixed environment" wherein ~~GPS-equipped~~ aircraft will be operating in the same airspace with ~~non-GPS-equipped~~ aircraft. **ATC** will provide reduced separation minima between ~~GPS-equipped~~ aircraft and standard separation minima between all other aircraft. (Near- ~~through~~ Far-Term)

2.3.2 TECHNICAL APPROACH: ATP-20, in conjunction with ATM and ICAO, will establish procedures to provide improved **ATC** service ~~for-GPS-equipped~~ aircraft in a mixed navigational ~~equipped~~ environment. ATP-20 with **ATR-300** and **ATM-100**, in conjunction with other **ATS** providers, should initiate tests and demonstrations to evaluate and establish required procedures which permit reduced separation minima between ~~GPS-equipped~~ aircraft.

Tests and demonstrations should include phases of incremental increases in **GPS** equipage, the availability of other satellite-based technology, and **ATC** system integration of satellite and enhanced ground-based technology.

2.3.2.1 Benefits and/or costs: Users will attain cost savings due to more frequent assignment of flight operations on, or in close proximity to, optimum routes, tracks, and flight levels. Also, increased system capacity will permit additional flight scheduling capability.

2.3.2.2 Develop a test plan and/or demonstration: The tests or demonstrations will be structured to evaluate and determine procedures for separating **GPS-equipped** aircraft from other **GPS-equipped** aircraft with reduced separation minima in the same area with ~~non-GPS-equipped~~ aircraft. ~~Non-GPS-equipped~~ aircraft would be separated from **GPS** and ~~non-GPS-equipped~~ aircraft using standard separation minima. Through test and simulation:

- ◆ Evaluate the effect of separating **GPS-equipped** aircraft from other **GPS**-equipped aircraft using a reduced separation minima.
- ◆ Evaluate the effects of assigning altitude strata for **GPS-equipped** aircraft only. Strata should be chosen which minimally affects ~~non-GPS-equipped~~ aircraft.
- ◆ Determine feasibility of establishing routes for only **GPS-equipped** aircraft.
- ◆ Determine ways to minimize detrimental effects on ~~non-GPS-equipped~~ aircraft.
- ◆ Consider that aircraft will be equipping with **GPS** over a phased period.
- ◆ Evaluate the conflict probe function as a controller aid.
- ◆ Standardize procedures between flight information regions/control areas (~~FIR/CTA~~).
- ◆ Develop improved **ATC** intervention capability based on two-way data link.
- ◆ Develop strategies and timelines for implementing this initiative based on information derived from test and simulation.
- ◆ Revise or develop, as appropriate, **ATC** guidance material which contains procedures and separation minima to be applied by **ATC** service providers in a **mixed-equipage** environment.
- ◆ Review and develop, as necessary, contingency procedures to ensure safety of flight is maintained in the event of a failure or reduction in system capability. Both airborne and ground failure or degradation must be considered.

2.3.2.3 Develop necessary ATC procedural and/or editorial changes required to support the initiative: ATP-20, in coordination with ATM, ICAO, and ATP-140, shall ensure the development of procedures which will supplement ICAO Document 4444 and FAA Order 7110.65 while conducting tests and demonstrations.

Based on the results of joint FAA and ICAO-sponsored tests or demonstrations, ATP-20 shall coordinate with ATP-140 to revise FAA Order 7110.65.

2.3.2.4 Training requirements for air traffic controllers: ATP-20 shall coordinate with ATZ to ensure the development of a training curriculum for applying new procedures. ATZ shall ensure required dissemination and training have been accomplished for revised ATC procedures described in FAA orders, manuals, and directives.

2.3.2.5 Final coordination requirements: ATP-20 shall ensure through ATP-200 that all aeronautical charts and procedural and editorial changes are published and disseminated within the coordinated timeframes.

2.3.3 INITIATIVE CONSTRAINTS: Advanced automation capability and an improved ATC intervention capability are required.

2.4 INITIATIVE: Exploit GPS equipage to develop improved procedures to be utilized in transitioning to a full RNP oceanic airspace.

2.4.1 During the transition to a phase of “sole means,” different RNP classifications may exist in oceanic airspace. Each regional oceanic airspace may have different separation standards based upon the RNP classification. (Mid/Far-Term)

2.4.2 TECHNICAL APPROACH: ATP-20, in conjunction with ATM and other ATS providers, should initiate tests and demonstrations to achieve maximum benefit from GPS equipage during this period and to standardize ATC procedures to be applied between FIR/CTA's based on regional RNP oceanic airspace classification and associated separation standards. Tests and demonstrations should include the availability of other satellite-based technology and ATC system integration of satellite and enhanced ground-based technology.

2.4.2.1 Benefits and/or costs: Airspace users benefit by cost savings due to increased system capacity and enhanced scheduling capability.

2.4.2.2 Develop a test plan and/or demonstration: The tests or demonstrations will be structured to achieve maximum benefit from GPS equipage through the development of standardized procedures between FIR/CTA's. Tests and/or demonstrations will be designed to:

- ◆ Evaluate the application of an advanced conflict probe function to aid the controller in conflict detection and resolution.
- ◆ Establish standardized ATC procedures between FIR's for providing ATC service in different RNP environment/s.

- ◆ Generate information for **ATS** providers to aid in the identification of resource requirements.
- ◆ Develop implementation strategies, plans, and time lines needed for implementation.
- ◆ Develop improved **ATC** intervention capability.

2.4.2.3 Develop necessary ATC procedural and/or editorial changes required to support the initiative: ATP-20, in coordination with **ATM**, **ICAO**, and **ATP-140**, shall ensure the development of procedures which will supplement **ICAO** Document **4444** and FAA Order **7110.65** for use while conducting tests and demonstrations.

Based on the results of joint FAA and **ICAO-sponsored** tests or demonstrations, **ATP-20** shall coordinate with **ATP-140** to revise FAA Order **7110.65**.

2.4.2.4 Training requirements for air traffic controllers: ATP-20 shall coordinate with **ATZ** to ensure the development of a training curriculum for applying new standards and procedures. **ATZ** shall ensure required dissemination and training are accomplished for revised **ATC** procedures described in FAA orders, manuals, and directives.

2.4.3 INITIATIVE CONSTRAINTS: Advanced automation and an improved **ATC** intervention capability needs to be developed and fielded.

2.5 INITIATIVE: Restructure special use airspace (SUA) to accommodate a GPS-based oceanic en route system:

2.5.1 Aircraft equipped with **GPS** are able to navigate more accurately within and around **SUA**. Because **GPS-equipped** flights are able to remain clear of the **SUA**, the protection buffer around the **SUA** can be reduced. **(Mid/Far-Term)**

2.5.2 TECHNICAL APPROACH: ATP-20, in conjunction with **ATM-400**, will determine what **SUA** will be affected by the implementation of direct and flexible **GPS routings**. ATP-20 and **ATM**, through coordination with appropriate DOD authorities, shall initiate a study based on **GPS equipage** to review **SUA** requirements and provide recommendations for modifications, if possible. The study shall also include the feasibility of establishing/modifying coordination procedures required to establish dynamic rerouting through **SUA**.

2.5.2.1 Determine benefits and/or costs: Airspace user benefits will be cost savings due to assignment of flights in airspace not currently available.

2.5.2.2 Develop a test plan and/or demonstration: ATP-20 and **ATM**, in conjunction with appropriate DOD authorities, will jointly develop study objectives. The study will be designed to determine feasibility of:

- ◆ Reducing size of **SUA**.

- ◆ Reducing buffer protecting **SUA**.
- ◆ Establishing/modifying coordination procedures.
- ◆ Identifying controller and pilot aids to enhance aircraft capabilities to navigate around **SUA**.

2.5.2.3 Develop necessary ATC procedural and/or editorial changes required to support the initiative: **ATP-20** shall ensure a review is conducted to identify all FAA orders, manuals, and directives which may require both **editorial** and procedural changes.

Based on the results of the study, and following coordination and agreement with DOD authorities, **ATP-20** shall coordinate with ATM and **ATP-140** to revise FAA Orders **7110.65** and **7610.4**.

2.5.2.4 Training requirements for air traffic controllers: **ATP-20** shall coordinate with **ATZ** to ensure the development of a training curriculum for implementing the new procedures. **ATZ** shall ensure required dissemination and training are accomplished for revised **ATC** procedures for operations in and around **SUA** described in FAA orders, manuals, and directives.

2.5.2.5 Final coordination requirements: **ATP-20** shall ensure through **ATP-140** and **ATP-200** that all aeronautical charts and procedural and editorial changes are published and disseminated within the coordinated timeframes.

2.5.3 INITIATIVE CONSTRAINTS: One key constraint that must be dealt with is notification issues that are characteristic in the development of all **SUA**. A notification infrastructure will need to be in place to notify airspace users that a part of a dynamic **SUA** is active or has moved. This will require adaptation of the notice to airman (**NOTAM**) system and require an enhanced interface between the controlling agency (FAA facility) and the using agency. Dynamic airspace will also require expanded studies to consider the impact flexible movement of DOD activities has on shared use of airspace by differing weapon systems.

2.6 INITIATIVE: Establish an altitude stratum and track structure in oceanic airspace designated for **GPS-equipped** aircraft and update the tracks based on **GPS** positional information.

2.6.1 Based on air traffic demand during peak traffic periods in core traffic areas, it may be advantageous to establish tracks and/or an altitude stratum available to only **GPS-equipped** flights. As weather reports derived from airborne flights navigating the routes become available, the route can be amended to take advantage of changing conditions.
(Mid/Far-Term)

2.6.2 TECHNICAL APPROACH: **ATP-20**, in coordination with **ATR-330** and **ATM-110**, independently and in conjunction with **ICAO**, shall take steps to initiate experimentation, simulation, tests, and demonstrations to evaluate and determine the feasibility of an altitude stratum and/or track structure in oceanic airspace designated for **GPS-equipped** aircraft only.

This initiative is very similar to the one in paragraph 2.3 except special track and/or altitude strata for **GPS-equipped** aircraft would **only** be implemented during peak traffic periods. The following considerations, addressed in paragraph 2.3, need not be duplicated:

- ◆ **ATC** and pilot procedures.
- ◆ Monitoring criteria.
- ◆ Contingency procedures.

2.6.2.1 Benefits and/or costs: Users will benefit due to assignment of flights on, or closer to, the most optimum route and receive increased flight scheduling capability. The **ATS** providers benefit by providing improved services and increasing system capacity on user preferred **routings**.

2.6.2.2 Develop a test plan and/or demonstration: **ATP-20**, with **ATR-300** and **ATM-100**, independently and in conjunction with **ICAO**, shall take steps to initiate experimentation, simulation, tests, and demonstrations to determine the feasibility of an altitude stratum and/or track structure in oceanic airspace designated for **GPS-equipped** aircraft **only** during peak **traffic** periods. These tests and demonstrations will be designed to:

- ◆ Establish altitude stratum for **GPS-equipped** aircraft only.
- ◆ Establish track structure for **GPS-equipped** aircraft only.
- ◆ Determine **ATC** and pilot procedures.
- ◆ Consider separation standards.
- ◆ Determine traffic management procedures.
- ◆ Determine process for implementing and amending routes based on “real time” weather and position data received from airborne **GPS-equipped** flights.
- ◆ Determine effect on **non-GPS-equipped** aircraft.
- ◆ Determine controller intervention requirements.

2.6.2.3 Develop necessary ATC procedural and/or editorial changes required to support the initiative: **ATP-20**, in coordination with **ATM**, **ICAO**, and **ATP-140**, shall ensure the development of procedures which will supplement **ICAO** Documents **4444** and **7030** and FAA Order **7110.65** if tests and demonstrations are required.

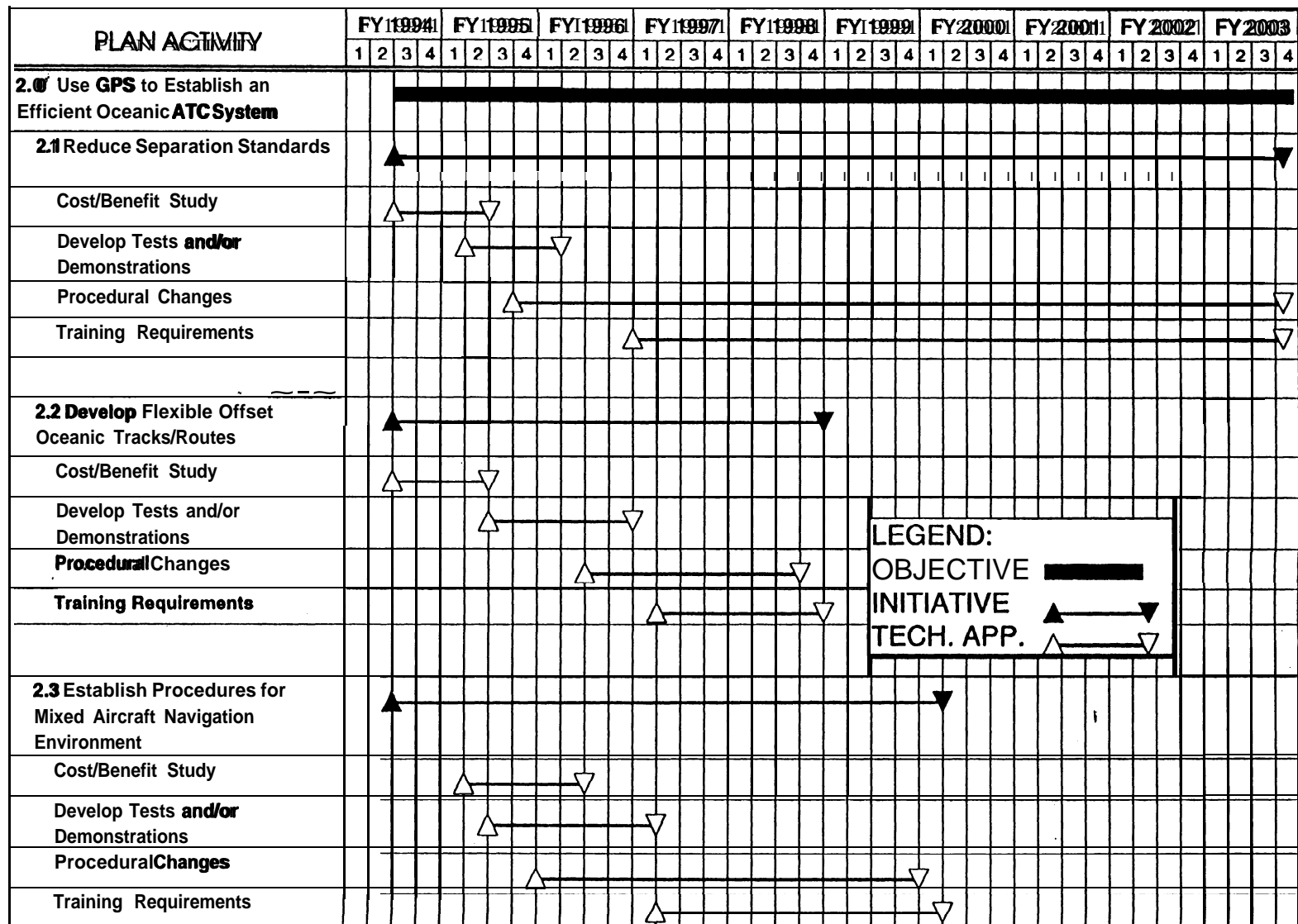
Based on the results of FAA or joint FAA- and **ICAO-sponsored** experiments, simulations, tests, or demonstrations, **ATP-20** shall coordinate with **ATP-140** to revise FAA Order **7110.65**.

2.6.2.4 Training requirements for air traffic controllers: ATP-20 shall coordinate with ATZ to ensure the development of a training curriculum for implementing the new procedures. ATZ shall ensure required dissemination and training are accomplished for revised ATC procedures in FAA orders, manuals, and directives.

2.6.2.5 Final coordination requirements: ATP-20 shall ensure, through ATP-140 and ATP-200, that all aeronautical charts and procedural and editorial changes are published and disseminated within the coordinated time frames.

2.6.3 INITIATIVE CONSTRAINTS: Advanced automation and improved controller intervention capability are needed.

OBJECTIVE 2.0 - EXPLOIT THE USE OF GPS TO ESTABLISH A MORE EFFICIENT OCEANIC ATC SYSTEM



A4-16

Appendix 4

3.0 EXPLOIT THE CAPABILITY OF GPS TO ESTABLISH A MORE EFFICIENT DOMESTIC EN ROUTE STRUCTURE.

The following initiatives outline a strategy to take advantage of the benefits **GPS** provides to improve the overall efficiency of the en route **ATC** system. While not specifically addressed in each initiative, plan implementers must also monitor and, if necessary, establish requirements to merge parallel advances in surveillance techniques to fully take advantage of **GPS** as it applies to the future **CNS** environment. Examples of these aspects of surveillance include ADS, pseudo-ADS, and the individual components of these systems such as data link, controller displays, communication systems, etc. Advances in **AAS**, Initial Sector Suite System (**ISSS**), **ATN**, and similar Air Traffic initiatives must also be considered. Without application of these collateral technologies, the benefits of the enhanced navigational accuracy of **GPS** cannot be optimized.

3.1 INITIATIVE: Restructure existing airway system to accommodate GPS-based direct routings.

3.1.1 Routings need to be developed that will allow **GPS-equipped** aircraft to operate on routes that are not dependent on ground-based **NAVAID's**. The present airway system is based on airways established between ground-based **NAVAID's**. In many instances, these airways are doglegged because of the geographical locations of **NAVAID's**. **GPS routings** are not limited by terrestrial navigational aids and can be direct to any point on the earth.
(Mid/Far-Term)

3.1.2 TECHNICAL APPROACH: Air Traffic will develop an efficient **GPS-based** direct route structure. The steps that must be taken to realize this initiative include, but are not limited to, cost/benefit studies, coordination, test/demonstrations, data review, and procedural development, as described below.

3.1.2.1 Benefits and/or costs: **ATP-20** shall ensure that an analysis is conducted determining what additional benefits or costs may be derived from this initiative other than those listed below:

- ◆ The user will realize cost savings resulting from less fuel consumption when flying the shorter, more direct routes.
- ◆ The service provider will realize a more efficient system when it is comprised of direct and/or random **GPS routings**.

3.1.2.2 Develop a test plan/demonstration: **ATP-20** should ensure that coordination with **AFS** and **AVN** is accomplished to determine if criteria for **GPS** airway and route structure have been developed. **ATP-20 shall** ensure:

- ◆ **ATM** determines where the test **routings** would be most advantageous. Consideration must be given to traffic complexity and impact on the **NAS**.
- ◆ **ATR** determines that all air traffic requirements have been met before developing any **GPS-direct routings** test/demonstrations.

- ◆ All offices of primary interest establish timelines for training, publishing/printing, dissemination, and the effective dates of any new ~~routing~~s, procedures, or editorial changes to FAA orders, manuals, and directives.
- ◆ Interim procedures and recommended changes are developed to support the test/demonstration.
- ◆ The Fiji “proof of concept” tests are reviewed. ~~y~~

Regional Air Traffic Divisions, in coordination with **ATP-20**, shall develop test plans and select test sites within their respective regions. An evaluation shall be made of the equipment, resources, and financing that will be necessary to support the test/demonstration. This evaluation will be the responsibility of the regional Air Traffic Divisions.

Regional Air Traffic Divisions shall evaluate the collected results of the test/demonstration. The results will be used in developing air traffic procedures and ~~routing~~s that will be necessary to support this initiative.

3.1.2.3 Develop necessary ATC procedural and/or editorial changes required to support the initiative: **ATP-20** shall coordinate with **ATP-100** and **ATM-100/200/400** to ensure that all necessary **ATC** procedures and editorial changes to the FAA orders, manuals, and directives are developed using the data collected during the test/demonstrations.

3.1.2.4 Training requirements for air traffic controllers: **ATP-20**, through the offices of primary interest, will forward any **procedural** changes to **ATZ-100**.

If necessary, **ATZ-100** shall develop and disseminate a training curriculum on the new procedures within the previously established timeframes. Training will be completed within previously established timeframes.

3.1.2.5 Final coordination requirements: **ATP-20** shall ensure, through **ATP-200**, that all procedural and editorial changes have been published and disseminated within the coordinated timeframes.

3.1.3 INITIATIVE CONSTRAINTS: The user must be made aware that at **IOC**, **GPS** will not provide unlimited services. Predictable outages will occur in certain areas which could result in the requirement for other forms of navigational equipment. Also, the newly developed airway structure will cause environmental evaluations to be conducted.

32 INITIATIVE: Exploit the use of GPS to reduce separation standards in domestic en route airspace.

3.2.1 Nonradar separation standards are presently based on air- and ~~ground-navigational-~~equipment accuracy. The accuracy of **GPS exceeds** that of any present ground-based en route navigational system in use and may allow the reduction of **nonradar** separation standards between **GPS-equipped** aircraft. Using the results of **GPS-accuracy** and **GPS-integrity** tests, an

analysis shall be made to determine what separation standards will be used in domestic en route airspace. Included in this analysis will be the possible reduction of minimum obstruction clearance altitudes (**MOCA**) and minimum en route altitudes (MEA) and the eventual elimination of minimum reception altitudes (**MRA**). (**Mid/Far-Term**)

3.2.2 TECHNICAL APPROACH: ATP-20 shall determine if the use of **GPS** can reduce separation standards for operations within domestic en route airspace. This will be accomplished through cost/benefit studies, coordination, test/demonstrations, and procedural development as indicated below.

3.2.2.1 Benefits and/or costs: **ATP-20** shall ensure that an analysis is conducted to determine the benefits or costs that may be derived from this initiative which include, but are not limited to:

- ◆ Removing the user's requirement of carrying redundant navigational equipment aboard aircraft.
- ◆ Eliminating the user's need of cross-referencing equipment to make cockpit management easier.
- ◆ Increasing the service provider's capacity.

3.2.2.2 Develop a test plan/demonstration: **ATP-20** shall ensure, through coordination with **AFS/AVN**, separation standards criteria for operations within **GPS** domestic en route airspace. This also includes criteria for required obstruction clearance (**ROC**). **ATP-20** shall ensure that:

- ◆ ATM determines where the testing of **GPS** operations would be most advantageous. Consideration must be given to traffic complexity and impact on the **NAS**.
- ◆ Collision risk modeling is completed by **AFS**.
- ◆ Coordination with **ATR** is accomplished.
- ◆ Coordination with **ATZ-100**, **ATP-100**, and **ATP-200** is accomplished in establishing timelines for training, publishing/printing, dissemination, and effective dates of any new **ATC** procedures or editorial changes to FAA orders, manuals, and directives.
- ◆ Interim procedures and recommended changes to be used in a test/demonstration are developed.

Regional Air Traffic Divisions may, in coordination with **ATP-20**, be asked to develop test plans and select test sites within their regions to analyze **GPS** operations in domestic en route airspace.

Regional Air Traffic ~~Divisions~~/**ATP-20** shall analyze the results of the test/demonstrations. The collected data of the test/demonstrations will be used in

developing the necessary separation standards or the reduction of present separation standards which will allow **GPS-equipped** aircraft to operate in domestic en route airspace within the **NAS**.

3.2.2.3 Develop necessary ATC procedural and/or editorial changes required to support the initiative: ATP-20, in coordination with ATP-100, shall ensure that all necessary **ATC** procedures and editorial changes to the FAA orders, manuals, and directives are developed to support this initiative.

3.2.2.4 Training requirements for air traffic controllers, ATP-20, through the offices of primary interest, shall forward any **ATC** procedural changes to **ATZ-100**. If necessary, **ATZ-100** shall develop and disseminate a training curriculum on the new procedures within the previously established timeframes. Training will be completed within established timeframes.

3.2.2.5 Final coordination requirements: ATP-20, through ATP-200, shall ensure that all procedural and editorial changes are published and disseminated within the coordinated timeframes.

3.2.3 INITIATIVE CONSTRAINTS: This initiative should allow more aircraft to enter the system which could exceed the system's current capacity. If the capacity is exceeded, additional personnel and equipment resources may be required.

3.3 INITIATIVE: Develop flexible alternate/parallel route capability and procedures that will relieve saturation on high density routes.

3.3.1 In the present day airway structure, predicated on ground-based navigational aids, high density areas become saturated causing extensive and costly delays. Flexible alternate/parallel routes and procedures need to be developed by Air Traffic now in anticipation of **GPS** being used as a primary system for **IFR** en route navigation. **(Mid-Term)**

3.3.2 TECHNICAL APPROACH: Flexible alternate/parallel routes, along with **ATC** procedures, will be developed by Air Traffic for identified high density areas to accommodate **GPS-equipped** aircraft. This initiative will be accomplished by cost/benefit studies, coordination within and outside of the FAA, establishing interim procedures, testing/demonstrating, gathering of data, and developing **ATC** procedures. The individual steps to accomplish this technical approach are listed below.

3.3.2.1 Benefits and/or costs: ATP-20 shall ensure that an analysis is conducted to determine what additional benefits or costs may be derived from this initiative other than those listed below:

- ◆ An increase in system capacity and a **significant** reduction of delays.
- ◆ A cost savings to the user due to the reduction in system delays.

3.3.2.2 Develop a test plan/demonstration: ATP-20, through coordination with **AFS** and **AVN**, shall determine criteria for **GPS** airways, route structures, and **ROC**. ATP-20 shall ensure:

- ◆ ATM determines where test routings would be most advantageous. Consideration must be given to traffic complexity and impact on the NAS.
- ◆ Coordination with ATR is accomplished.
- ◆ Coordination with ATZ-100, ATP-200, and ATP-100 is accomplished in determining timelines for training, publishing/printing, dissemination and the effective dates of any new routings, ATC procedures, or editorial changes to FAA orders, manuals, and directives.
- ◆ Interim procedures and recommended changes are developed to be used in any test/demonstrations.
- ◆ The Fiji “proof of concept” tests in route structure are reviewed to determine applicability to this initiative.

Regional Air Traffic Divisions, in coordination with ATP-20, may be requested to develop test plans and select test sites within their regions. These tests will include developing flexible alternate/parallel routings and any ATC procedures necessary to support this initiative. An evaluation will be made of the equipment, resources, and financing necessary to support the test/demonstration.

Regional Air Traffic Divisions, in coordination with ATP-20, shall evaluate the collected data of the test/demonstrations. The results of the tests will be used in developing flexible alternate/parallel routings and ATC procedures to support this initiative.

3.3.2.3 Develop necessary ATC procedural and/or editorial changes required to support the initiative: ATP-20 shall ensure, through ATP-100, ATM-100, and ATM-200, that all necessary ATC procedures and editorial changes to the FAA orders, manuals, and directives are developed to support this initiative.

Regional Air Traffic Divisions shall develop flexible alternate/parallel routings for their particular regions using the results of the tests and prescribed GPS criteria for establishing routings.

3.3.2.4 Training requirements for air traffic controllers: ATP-20, through ATP-100, ATM-100, and ATM-200, will forward any procedural changes to ATZ-100. If necessary, ATZ-100 shall develop and disseminate a training curriculum on the new ATC procedures within the previously established timeframes. Training will be completed prior to implementation.

3.3.2.5 Final coordination requirements: ATP-20, through the offices of primary interest, shall ensure all procedural and editorial changes are published and disseminated within the coordinated timeframes.

3.3.3 INITIATIVE CONSTRAINTS: Allowing additional aircraft into the system may exceed system and sector capacity which would require additional resources.

3.4 INITIATIVE: Restructure SUA to accommodate a GPS-based en route system.

3.4.1 The advent of a **GPS-based NAS**, where the current system of **VOR/DME-based** “victor” airways and jet routes is replaced by more direct and flexible **GPS-based** routes, will have an impact on the current **SUA** structure. **GPS-based** routes have the potential to enhance flexibility, to the extent that routes will be more direct and can be adjusted based on current conditions; for example, adverse weather, en route winds, flow restrictions, etc. This affords the opportunity for creation of dynamic airspace, primarily military operations areas (**MOA**) and air traffic controlled assigned airspace (**ATCAA**) which could be moved away from the en route flow. Military aircraft would no longer use very high frequency omnidirectional tactical air navigation (**VORTAC**) and tactical air navigation (**TACAN**) for area orientation but would use **GPS** to provide orientation and accurate area identification. The potential benefits would include better airspace utilization, less spill-outs, lower frequency of airspace denials, and more efficient and fuel saving routes for en route traffic. Similar benefits, although not as substantial, will be possible with restricted areas, warning areas, and military training routes that are dependent on the nature of the military activity being conducted. The advantages, **GPS** offers **SUA** management should also be merged into development of new **SUA** management tools, to include the DOD Military Airspace Management System (**MAMS**) currently under development. The necessity of automated near-real-time airspace management tools like **MAMS** will be imperative to maximize the benefits offered by **GPS** within **SUA**.
(Mid/Far-Term)

3.4.2 TECHNICAL APPROACH: A significant portion of **SUA** could affect the future optimization of a **GPS-based** airspace structure in the **NAS**. The FAA and the DOD must conduct a joint analysis of all **SUA** to determine where **SUA** will adversely affect a **GPS-based** route structure and how to reduce or otherwise minimize the effect. This technical approach will be accomplished through environmental analyses, coordination, and procedural development listed below.

3.4.2.1 Benefits and/or costs: **ATP-20** shall ensure that an analysis is conducted in concert with ATM and the DOD to determine and quantify any benefits for the user and the service provider.

3.4.2.2 Develop a test plan/demonstration: **ATP-20**, ATM, DOD, and the regional Air Traffic Divisions shall determine, through an analysis, the impact to **SUA** by the implementation of flexible, direct, and alternate/parallel routings. This effort shall be coordinated with all locally affected **ATC** facilities, military units, local FAA representatives/liaison officers where assigned, and the air route traffic control center (**ARTCC**) having jurisdiction over the affected airspace.

Regional Air Traffic Divisions shall negotiate all proposals of change to **SUA** as directed in accordance with FAA 7400.2D.

3.4.2.3 Develop necessary ATC procedural and/or editorial changes required to support the initiative: If necessary, **ATP-20** shall ensure, through **ATP-100**, that any **ATC** procedural development is accomplished.

3.4.2.4 Training requirements for air traffic controllers: **ATP-20**, through **ATP-100**, will forward all recommended procedures to **ATZ-100**. If necessary,

ATZ-100 will develop and disseminate a training curriculum on the new **ATC** procedures within the previously established time frames. Training will follow at a rate commensurate with procedure implementation.

3.4.2.5 Final coordination requirements: **ATP-20** shall ensure that all coordination is accomplished to allow the implementation of this initiative consistent with the milestones and requirements stipulated within this plan.

3.4.3 INITIATIVE CONSTRAINTS: Two key constraints are notification and environmental issues characteristic in the development of all **SUA**. A ~~notification~~ infrastructure will need to be in place to notify airspace users that a piece of dynamic **SUA** is active or has moved. This will require modification of the **NOTAM** system and will also require an enhanced interface between the controlling and using agency. Dynamic airspace will also require expanded environmental studies to consider the impact that flexible movement of DOD activities has on the environment combined with the impact of shared use of airspace by differing weapon systems.

3.5 INITIATIVE: Establish an altitude stratum in domestic airspace designated for GPS-equipped aircraft.

3.5.1 Designating altitudes that only **GPS-equipped** aircraft may operate within will establish a restricted environment in which to conduct evaluations of **GPS** accuracy. Testing of newly developed **ATC** procedures can be accomplished between **GPS-equipped** aircraft while allowing these aircraft early **GPS** use. The early usage of **GPS** should accelerate voluntary ~~equi~~page and lessen controller workload by segregating **GPS-equipped** aircraft in the initial stage.
(Mid-Term)

3.5.2 TECHNICAL APPROACH: Designate an altitude stratum that will allow **GPS**-equipped aircraft the benefit to operate in an environment providing the most direct ~~routing~~s without interference from ~~non-GPS-equipped~~ aircraft. This altitude stratum will allow the service provider the opportunity to test newly developed **GPS ATC** procedures. To accomplish this initiative requires that consideration be taken in the areas of cost/benefit analysis, coordination, test/demonstrations, and procedural development. These are but a few of the steps necessary to complete this initiative. The complete technical approach is listed below.

3.5.2.1 Benefits and/or costs: **ATP-20** shall ensure that an analysis is conducted determining what additional benefits or costs may be derived from this initiative other than those listed below:

- ◆ The ability of the service provider to conduct procedural testing within a sterile environment.
- ◆ Early use for appropriately equipped aircraft.
- ◆ The user being allowed to operate on routes not made up of ground-based navigational aids which limit navigational ability.

- ◆ Flights operating on more direct routes saving time, fuel, and operating expenses.

3.5.2.2 Develop a test plan/demonstration: ATP-20 shall ensure that coordination with AFS and AVN is accomplished in determining criteria for ~~GPS-separation~~ standards to include criteria for ROC. ATP-20 shall ensure:

- ◆ Coordination with ATM is accomplished to determine what altitude stratum (high, low, or both) would be most advantageous for test/demonstrations of ~~GPS-separation~~ standards. Consideration must be ~~given~~ to traffic complexity and impact on the NAS.
- ◆ Coordination with ATR is met.
- ◆ Coordination with ATP-100, ATP-200, and ATZ-100 is accomplished in determining timelines for training, publishing/printing, dissemination, and the effective dates of any new ATC procedures, or editorial changes to FAA orders, manuals, and directives.
- ◆ Interim procedures and recommended changes to FAA orders, manuals, and directives are developed that may be used in any test/demonstrations.
- ◆ The Fiji “proof of concept” tests results are reviewed to determine if they can be applied to this initiative.

Regional Air Traffic Divisions, in coordination with ATP-20, may be required to develop test plans, select test sites, and altitude stratums within their regions. These tests will include the application of any recommended ~~GPS-separation~~ standards that may have been developed in previous initiatives.

Regional Air Traffic Divisions shall conduct an evaluation of equipment, resources, and financing to support the test/demonstration.

Regional Air Traffic Divisions, in coordination with ATP-20, shall evaluate the collected data of the test/demonstrations. The results of the tests will be used in developing the necessary ATC procedures to be used to support this and possibly other initiatives.

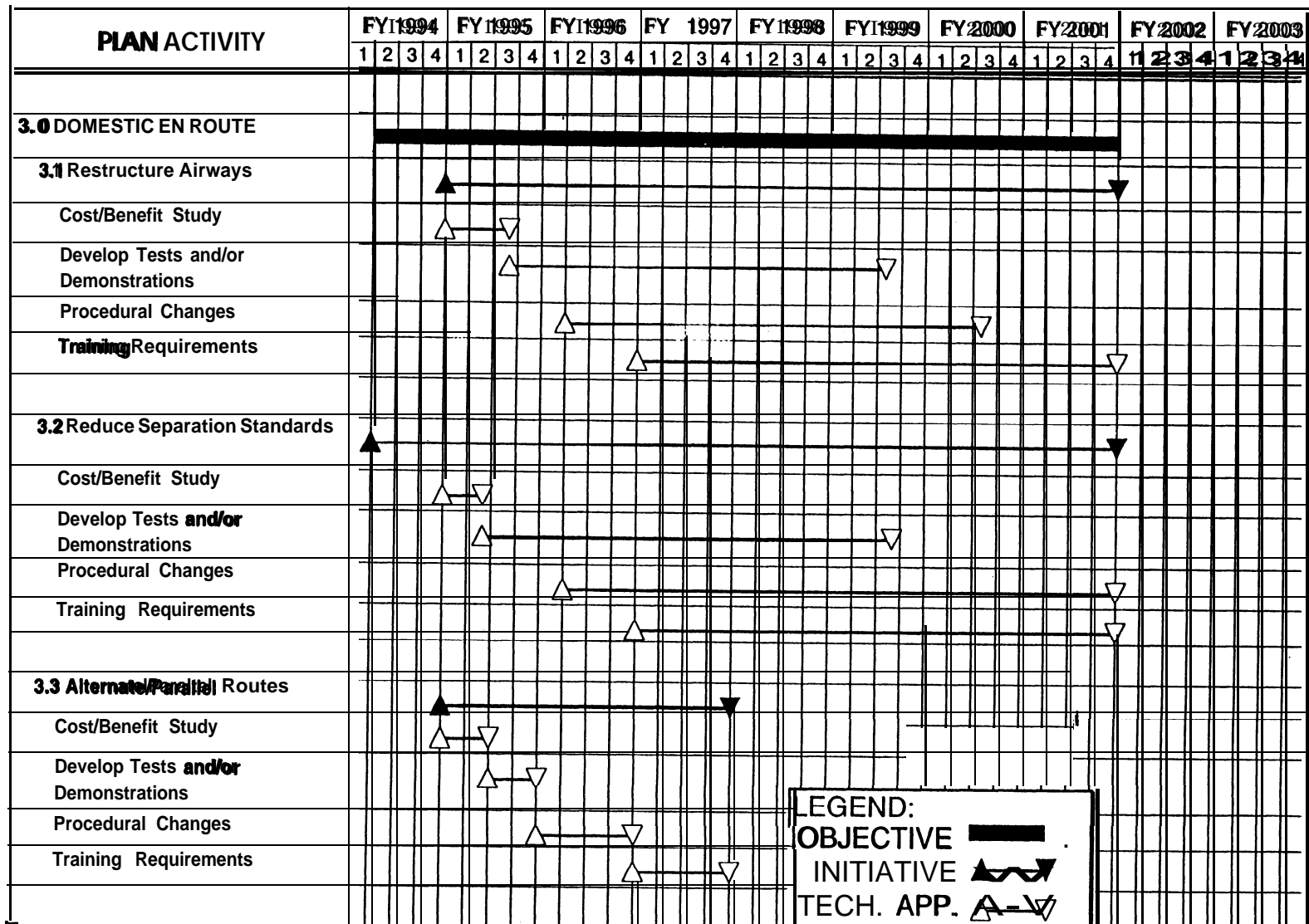
3.5.2.3 Develop necessary ATC procedural and/or editorial changes required to support the initiative: ATP-20 shall ensure, through ATP-100, that all necessary ATC procedures and editorial changes to the FAA orders, manuals, and directives are developed to support this initiative.

3.5.2.4 Training requirements for air traffic controllers: ATP-20, in coordination with the offices of primary interest, will forward all recommended procedures to ATZ-100. If necessary, ATZ-100 will develop and disseminate a training curriculum on the new ATC procedures within the previously established timeframes. Training will be completed within established timeframes.

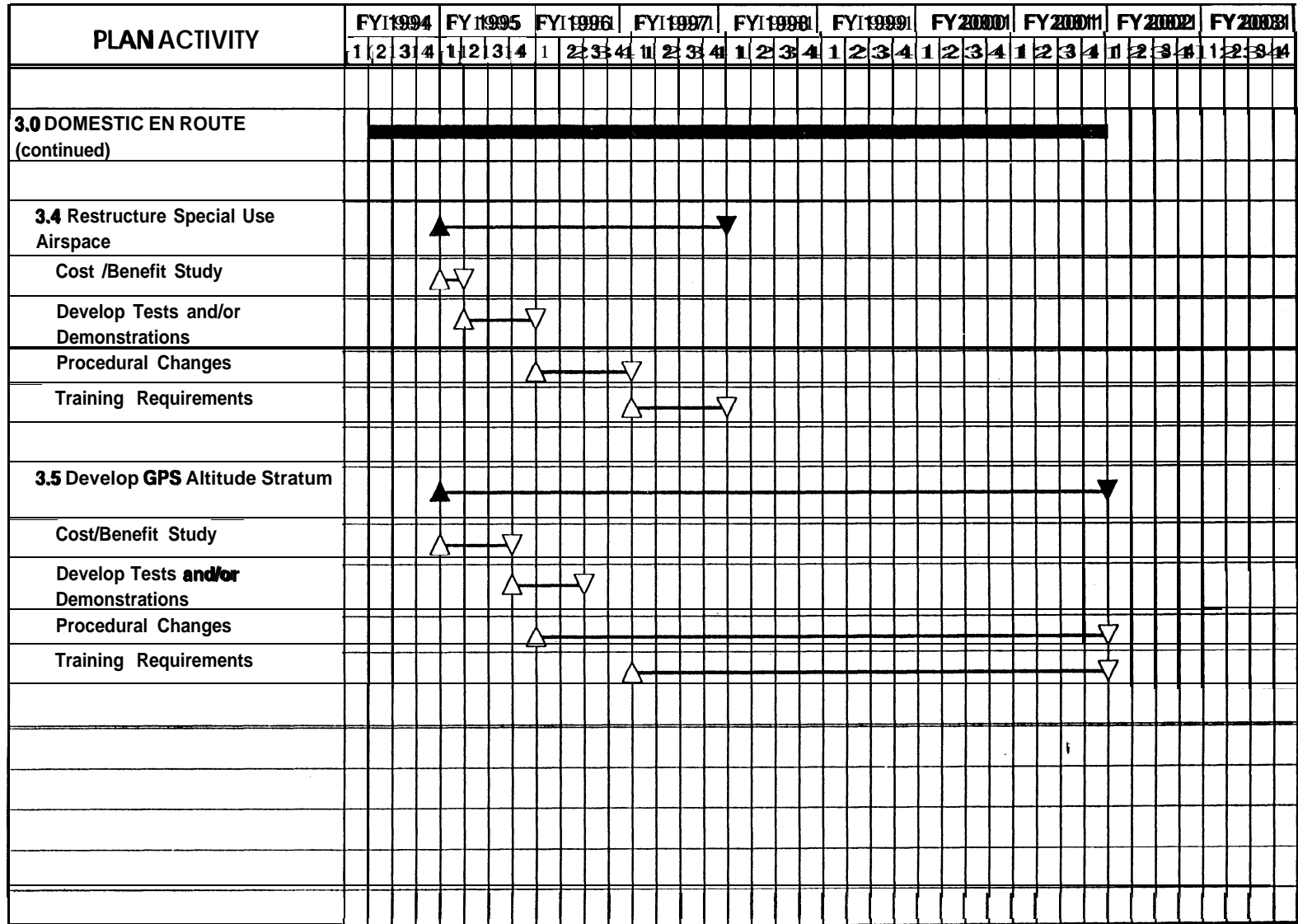
3.5.2.5 Final **coordination requirements:** ATP-20 shall ensure, through ATP-200, that all procedural and editorial changes are published and disseminated within the coordinated timeframes.

3.5.3 INITIATIVE CONSTRAINTS: None anticipated.

OBJECTIVE 3.0 - EXPLOIT THE CAPABILITY OF GPS TO ESTABLISH A MORE EFFICIENT EN ROUTE STRUCTURE



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4.0 EXPLOIT THE USE OF GPS FOR TERMINAL AIR TRAFFIC CONTROL OPERATIONS.

The following initiatives outline a strategy to take advantage of the benefits **GPS** provides to improve the overall efficiency of the terminal **ATC** system. While not specifically addressed in each initiative, plan implementers must also monitor and, if necessary, establish requirements to merge parallel advances in surveillance techniques to fully take advantage of **GPS** as it applies to the future **CNS** environment. Examples of these aspects of surveillance include ADS, pseudo-ADS, and the individual components of these systems, such as data link, controller displays, communication systems, etc. Advances in **AAS**, **ISSS**, **ATN**, and similar Air Traffic initiatives must also be considered. Without application of these collateral technologies, the benefits of the enhanced ~~navigation~~ accuracy of **GPS** cannot be optimized.

4.1 INITIATIVE: Establish a GPS-based terminal route structure to include IFR, VFR, and SVFR criteria.

4.1.1 The increased navigational accuracy of **GPS** opens new avenues for more efficient management of the terminal airspace through the creation of **GPS-based** direct terminal routes. These direct routes, both **VFR** and **IFR**, will provide user aircraft the ability to transit through and around terminal airspace using published or randomly assigned point-to-point and ~~airport-~~to-airport ~~routings~~ via ~~onboard~~ aircraft navigation. The inherent flexibility of **GPS** will provide easier ~~VFR/SVFR~~ user access while not disrupting the **IFR** traffic flow. In addition, assigned ~~routings~~ will reduce vector requirements and not be dependent on placement of ground-based **NAVAID's**. **(Mid/Far-Term)**

4.1.2 TECHNICAL APPROACH: “Proof of concept” testing conducted in Fiji validated the direct routing concepts that can be derived from a **GPS-based** terminal airspace. Based on those assumptions, terminal facilities and en route facilities with terminal responsibilities, under the direction of regional Air Traffic Divisions, will perform local airspace analyses to determine where the specific facilities can optimize airspace design to ~~take~~ advantage of the enhanced capabilities of **GPS**.

4.1.2.1 Benefits and/or costs: Potential benefits of developing a **GPS-based** terminal route structure include, but are not limited to:

- ◆ Reducing or eliminating vector requirements and overcoming the inherent limitations of ground-based **NAVAID's** which currently define the route structure.
- ◆ Increasing use of secondary airports.
- ◆ Enhancing weather avoidance capability .
- ◆ Special use purposes, such as more efficient ingress/egress routes to military training areas and routes, integrating special requirements of law enforcement, and clear identification of temporary flight restriction areas.
- ◆ Easier and more accurate identification of controlled airspace by the users.

4.1.2.2 Develop a test plan/demonstration: A test plan shall be developed by **ATP-20**, in coordination with **ATP**, **ATM**, **ATR**, regions, and other services within FAA (**AFS**, **AVN**, **AAF**, etc.). **ATP-20** will exercise managerial oversight to ensure that the plan is properly coordinated and that the plan identifies required staffing, appropriate test/demonstration procedures, and locations. The test plan should include but not be limited to the following:

- ◆ A cost/benefit analysis will be performed by **ATP-20** to validate the anticipated benefits and estimate the potential costs, considering not only monetary and personnel resources, but operational ~~penalties/efficiency~~ as well.
- ◆ The next actions in this initiative will be comprised of airspace analyses used primarily to determine the optimum route structure within the terminal airspace. The Fiji “proof of concept” test results may be used as a modeling tool for further testing of candidate airspace structures. FAA regions will direct their terminal facilities to perform airspace analyses to determine where **GPS-based** terminal routes could improve the efficiencies of traffic flow in and around their specific terminal areas. Regional Air Traffic Divisions will then provide regional implementation plans for establishment of a **GPS** terminal route structure for locations within their regions.
- ◆ Implementation of terminal routes based on **GPS** navigation will occur during the “transition” phase at an incremental rate consistent with user ~~equi~~**page** and airspace redesign. Consideration must be given to the use of **GPS-enhanced FMS** and future domestic application of ADS.
- ◆ Procedural changes and development of training curriculum for the controller force will be an ongoing process dependent upon the rate of user ~~equi~~**page** and the commensurate rate of conversion to a **GPS-based** airspace.

4.1.2.3 Develop necessary ATC procedural and/or editorial changes required to support the initiative: Using the results of the test/demonstrations, **ATP-20** will ensure changes to all FAA orders, manuals, and directives are forwarded to **ATP-100**. In addition, these changes will be forwarded to **ATP-200** for publication with sufficient lead time to meet planned navigational and equipment implementations. This will be accomplished in an incremental and evolutionary fashion consistent with advances in aircraft ~~equi~~**page**, as well as **ATC** facility and procedural enhancements.

4.1.2.4 Training requirements for air traffic controllers: **ATP-20** will ensure coordination with **ATZ** to develop those recommended changes to procedures and directives resulting from these tests in sufficient time to develop and provide the required training directives and curriculum to the appropriate regional offices, field sites, and the FAA Academy.

4.1.2.5 Final Coordination Requirements: **ATP-20** will maintain contact with all tasked offices and provide overall managerial oversight to ensure the task milestones in this initiative are met. Continuous coordination with **ATP-120** shall be maintained to ensure all aspects of the terminal **ATC** environment are addressed.

4.1.3 INITIATIVE CONSTRAINTS: The flexible aspects of **GPS routings** in the terminal environment will expand controlled airspace, both horizontally and vertically. The potentially extensive environmental impact studies caused by creation of routes over areas not previously subject to significant air traffic must be addressed in the airspace analyses. The anticipated increases in airspace capacity and benefits from the establishment of **GPS** terminal routes cannot be realized without parallel efforts to increase airport capacity through advances in airport surface surveillance criteria and similar capacity enhancements stipulated in this plan.

4.2 INITIATIVE: Use GPS capability to reduce terminal separation standards.

4.2.1 GPS offers the potential for reduced separation standards within the terminal environment resulting primarily from the reduction in size of the required obstacle clearance areas and protected airspace due to the increased accuracy of the **GPS** navigational systems. Reduction of separation standards will be an ongoing incremental process continuing through completion of the development of a **GPS-based NAS**. Initial efforts should capitalize on current **FMS/GPS** technology with immediate investigation into such areas as reduction of lateral separation for simultaneous or parallel approaches with follow-on studies involving advances in surveillance techniques. It is anticipated that separation may be reduced to as little as 2 miles-in-trail on final. Separation for parallel operations may be limited only to wake turbulence considerations because the limitations imposed by instrument landing system (**ILS**) signal blockage and **ILS** critical areas will be eliminated. **GPS** will require augmentation to ensure integrity and accuracy during precision approaches. Differential correction data will be required. Additional enhancements that must be tested are ADS or pseudo-ADS and a data link using satellite communications (**SATCOM**), Mode **S**, and/or very high frequency (VHF) radio frequencies. (Mid/Far-Term)

4.2.2 TECHNICAL APPROACH: Development of **GPS-based** reduced separation standards will be an incremental and continual process with relatively few reductions anticipated through the near- and mid-term phases of **GPS** implementation. This will be due to the anticipated mix of old and new **equiPAGE** on user aircraft and the requirement for **LDGPS**. As advances in collateral technologies occur, it should be anticipated that the rate of user conversion to **GPS** navigation will steadily increase with corresponding increase in adoption of reduced separation standards. Extensive proof of concept simulation, testing, and substantial operational demonstrations will be required prior to implementation. Additionally, **ATP-20** shall monitor the progress and results of all **GPS** precision approach testing. During this testing, a **pseudo-ADS** or ADS with data link should be explored to possibly replace the current high update radar required for simultaneous precision approaches to parallel runways separated by **3,400** to **4,300** feet. Separation standards of less than **3,400** feet between parallel runways must also be explored.

4.2.2.1 Benefits and/or costs: **ATP-20** will ensure an initial feasibility study is conducted which will be used to forecast possible reductions in separation as user **equiPAGE** progresses toward **GPS** sole-means implementation. It is anticipated that benefits will be realized by both the user and the service provider. These benefits include, but are not limited to:

- ◆ The ability to significantly increase system capacity and reduce delays.

- ◆ User cost savings due to increased system capacity and the reduction of delays and fuel savings through direct **routings**.
- ◆ The availability of precision approaches to airports/runways previously inaccessible will open numerous avenues to both controller and pilot, such as:
 - Additional cities could receive regularly scheduled air service that is not weather dependent.
 - Other airports available during aircraft emergencies.
 - Closer alternate airports would require less holding and reduced fuel load.
 - Elimination of expensive ground-based **ILS/MLS** equipment.

4.2.2.2 Develop a test plan/demonstration: Incremental increases in user equipage, combined with advances in collateral technology, justify consideration of a phased implementation. Testing will be phased in in order to exploit current technology to achieve commensurate reductions in separation. Phase points to begin study on further reductions in separation will be determined by **ATP-20** following significant advances in collateral technology in avionics such as differential techniques and ADS when combined with advances in **ATC** automation such as workstations, displays, etc. Actions will include, but not be limited to:

- ◆ Ensuring **ATP**, **ATM**, and **ATR** determine the optimum methodology and test locations to be used for “proof of concept” tests and further operational tests.
- ◆ Developing the appropriate test plans, evaluating criteria, and determining test site locations. Since maximum benefit will be realized in a **GPS-based** airspace, FAA must take advantage of the results from “proof of concept” tests conducted in Fiji and create test scenarios for reduced separation at the selected locations.
- ◆ **Consulting** with **ATM** and the regional Air Traffic Divisions to evaluate the results of the tests and demonstrations to **finalize** time lines for implementation and/or further testing.
- ◆ Monitoring results of the following **tests** should be closely monitored:
 - Manchester, New Hampshire
 - **Wittman** Airport, **Oskosh**, Wisconsin
 - Dallas-Fort Worth, Texas, trials

4.2.2.3 Develop necessary ATC procedural and/or editorial changes required to support the initiative: Using the results of the test/demonstrations, **ATP-100** will develop all necessary **ATC** procedures and editorial changes to the appropriate FAA

orders, manuals, and directives. **ATP-200** will ensure publication of all required changes to all FAA orders, manuals, and directives.

4.2.2.4 Training requirements for air traffic controllers: **ATP-20** will provide **ATZ** with those recommended changes to procedures and directives resulting from these tests in sufficient time for **ATZ** to develop and provide the required training directives and curriculum to the appropriate regional offices, field sites, and the FAA Academy.

4.2.2.5 Final coordination requirements: **ATP-20** will implement this initiative in accordance with the predetermined dates and established milestones. It is anticipated that the implementation of this initiative will be an incremental and ongoing process with reduction of separation standards increasing at a rate commensurate with the evolution to a **GPS-based** airspace.

4.2.3 INITIATIVE CONSTRAINTS: implementation of this initiative will be constrained primarily by the rate of aircraft **equipping** and the rate at which **GPS-based** airspace is established. Separation reductions can only be maximized with all participants **GPS-equipped**.

4.3 INITIATIVE: Use GPS to identify, track, and control aircraft and vehicles on an airport surface to an accuracy of 1 to 3 meters.

4.3.1 GPS will improve safety and enhance air traffic operations by providing accurate position data to an integrated package of surface surveillance systems and enhanced automation capabilities. These **GPS-enhanced** systems will provide air traffic control the ability to separate vehicles and aircraft on movement areas during periods of low visibility. Potentially, aircraft electronic displays can show assigned taxi route overlays and position of other aircraft on the airport surface. Controllers can also have displays from which to actively manage traffic on the airport surface. The aircraft position, as well as the locations of other aircraft and vehicles, will be established by **GPS**. Mode-S and the **GNSS** data link will transmit aircraft identity and position to the tower through an ADS scheme. **(Near/Mid-Term)**

4.3.2 TECHNICAL APPROACH: This initiative should be accomplished through study of results obtained thus far from development, testing, and operations currently underway and forecast in the area of airport surface detection such as the Manchester, New Hampshire, project. **GPS-position** data should be a prime tool in further enhancement of the FAA runway incursion program initiatives. Future studies should piggyback on programs such as the airport movement and surveillance system (AMASS), airport surface detection equipment (**ASDE**), and airport surveillance traffic automation (**ASTA**), with increased emphasis on extension of the ADS/Mode-S data link concept to the terminal environment.

4.3.2.1 Benefits and/or costs for both user and service provider: The successful accomplishment of this initiative will require investment by both user and provider in both developmental and hardware costs for **CNS-related** equipment and services. The benefits anticipated in the form of safety and capacity enhancements warrant completion of comprehensive cost/benefit studies to determine how to maximize the benefits **GPS** can offer airport surface movement. Benefits will include but not be limited to:

- ◆ Provide air traffic control the ability to separate vehicles and aircraft on movement areas during periods of low visibility
- ◆ Reduce the probability of runway incursions.
- ◆ Establish a departure sequence by expediting ground movement operations.
- ◆ Monitor compliance with assigned taxi routes.

4.3.2.2 Develop a test plan/demonstration: ATP-20, in coordination with ATP, ATM, ATR, AFS, and the regions, will ensure the development of test plans and evaluation of criteria and determine test locations, if required. ATP-20 shall ensure that this initiative is fully coordinated with the responsible FAA offices and appropriate agencies and user groups outside of the FAA. Development of test plans should consider the following:

- ◆ The test plans should draw on the results and benefits derived from previous testing and development of collateral airport surface movement enhancement programs such as AMASS, ASTA, ASDE-3, etc.
- ◆ It is recommended that the use of GPS derived position information be studied in future test efforts to exploit Mode-S and ADS/real-time data link concepts on the airport surface in order to overcome radar-based limitations currently experienced by ASDE.

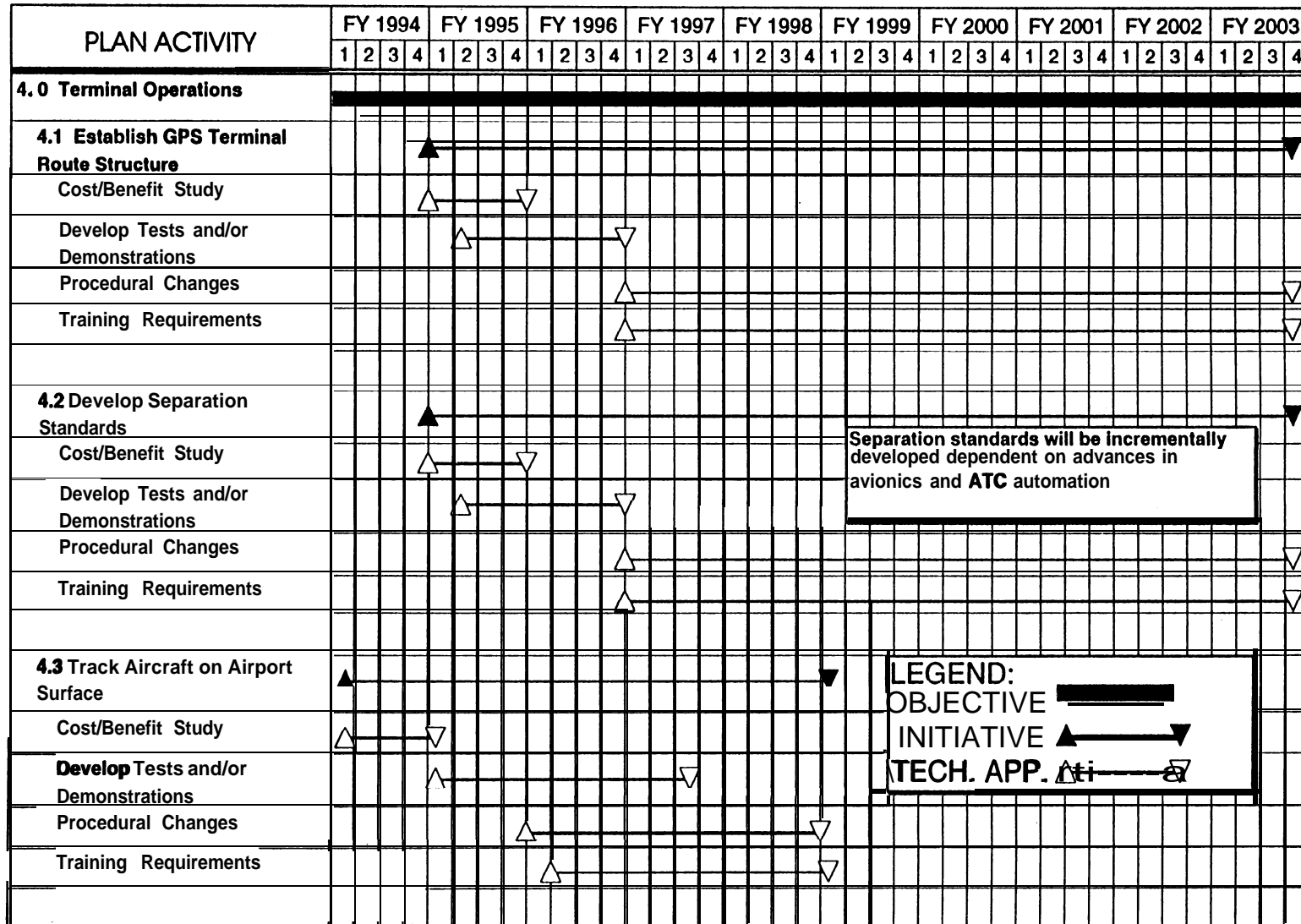
4.3.2.3 Develop necessary ATC procedural and/or editorial changes required to support the initiative: Using the results of the test/demonstrations, ATP-20 will ensure that all necessary ATC procedures and recommended editorial changes to the appropriate FAA orders, manuals, and directives are identified. This will be accomplished in an incremental and evolutionary fashion consistent with advances in aircraft equipage and ATC facility enhancements.

4.3.2.4 Training requirements for air traffic controllers: ATP-20 will ensure coordination with ATZ to develop those recommended changes to procedures and directives resulting from these tests in sufficient time to develop and provide the required training directives and curriculum to the appropriate regional offices, field sites, and the FAA Academy.

4.3.2.5 Final coordination requirements: ATP-20 will maintain contact with all tasked offices and provide overall managerial oversight to ensure the task milestones in this initiative are met.

4.3.3 INITIATIVE CONSTRAINTS: Completion of this initiative is dependent on the rate of user and facility equipage. A key element which must be in place prior to GPS usage will be the fielding of local differential reference stations. These facilities are essential to achieve the accuracies required for this implementation.

OBJECTIVE 4.0 - EXPLOIT THE USE OF GPS FOR TERMINAL AIR TRAFFIC CONTROL OPERATIONS



5.0 USE THE CAPABILITIES OF GPS TO PROVIDE ENHANCED AND MORE PRECISE AIR TRAFFIC SERVICES FOR ROTORCRAFT OPERATIONS.

The following initiatives outline a strategy to take advantage of the benefits GPS provides to improve the overall efficiency of rotorcraft operations. While not specifically addressed in each initiative, plan implementers must also monitor and, if necessary, establish requirements to merge parallel advances in surveillance techniques to fully take advantage of GPS as it applies to the future CNS environment. Examples of these aspects of surveillance include ADS, pseudo-ADS, and the individual components of these systems such as data link, controller displays, communication systems, etc. Advances in AAS, ISSS, ATN, and similar air traffic initiatives must also be considered. Without application of these collateral technologies, the benefits of the enhanced navigational accuracy of GPS cannot be optimized.

5.1 INITIATIVE: Establish a direct routing capability for rotorcraft.

5.1.1 Rotorcraft operate in an ATC environment that was designed to support fixed-wing aircraft. GPS technology will allow rotorcraft to maximize the use of direct, efficient routing without adversely affecting fixed-wing traffic and ATC. (Near- through Far-Term)

5.1.2 TECHNICAL APPROACH: This technical approach develops direct rotorcraft routes and interim procedures that will be tested and validated to effect new ATC procedures. It integrates the focus of two other initiatives within this plan concerning domestic en route development (paragraph 3.1) and VFR/SWHR route criteria (paragraph 4.1). This approach also complements two Rotorcraft Master Plan projects concerning transition routes, procedures, charting and structures, plus it melds data from DOT/FAA/RD-90/18 and DOT/FAA/RD-90/19 pertinent to rotorcraft ATC route standards in order to reduce duplication of effort and ensure that all facets of the initiative are considered.

5.1.2.1 Benefits and/or costs: ATP-20, in conjunction with ARD-30, shall ensure that a detailed benefit/cost analysis is undertaken to establish the cost effectiveness of this initiative. The following three reports developed under the auspices of ARD-30 should be the basis of the analysis:

- ◆ Rotorcraft Low Altitude CNS Benefit/Cost Analysis: Operations Data (DOT/FAA/ISS-89/9).
- ◆ Rotorcraft Low Altitude IFR Benefit/Cost Analysis: Operations Analysis (DOT/FAA/ISS-89/10).
- ◆ Rotorcraft Low Altitude IFR Benefit/Cost Analysis: Recommendations and Conclusions (DOT/FAA/ISS-89/11).

5.1.2.2 Development of a test plan/demonstration: The test plan shall be developed in coordination with ARD-30 and various services in Air Traffic, plus other organizations as required (AAF, AFS, AAP, etc.). ATP-20 will ensure that the jointly developed plan identifies necessary equipment, staffing, interim procedures, and test/demonstration site(s). The plan should include, but not be limited to the following efforts:

- ◆ Overlay and/or modify the Northeast corridor area navigation (**RNAV**) route structure to support the transition to **GPS**. (**Near/Mid-Term**)
- ◆ Establish precise **VFR/SVFR** routes between upgraded Northeast corridor **RNAV** point-in-space approaches and attendant airports or heliports to include those for hospitals or other emergency facilities, such as police headquarters. These routes will greatly aid itinerant users, reduce the chances of any user becoming disoriented, and facilitate the flow of traffic within the terminal area. (**Near/Mid-Term**)
- ◆ Establish **VFR/SVFR** routes from airports with conventional approaches to hospital heliports with no **IFR** capability in order to enhance emergency medical service/helicopter (EMS/H) capabilities. (**Near-Term**)
- ◆ Develop discrete routes between hospitals with **GPS-approach** capabilities to support interhospital transfers of stabilized patients which account for approximately **75-80** percent of EMS/H missions. (**Mid-Term**)
- ◆ Establish follow-on routes and procedures for:
 - Atlanta **1996** Olympic support (**Mid-Term**)
 - The Los Angeles environs (**Mid/Far-Term**)
 - Gulf of Mexico offshore oil complexes (**Mid/Far-Term**)
 - The Texas Golden Triangle (Dallas-Austin-Houston) (**Far-Term**)
- ◆ Ensure incorporation of common procedures and standards from **ARD-30's** vertical flight terminal area procedures (**VERTAPS**) project.
- ◆ Ensure that this initiative is fully coordinated with other rotorcraft initiatives that will use the Northeast corridor as a test bed.
- ◆ Ensure Air Traffic and the regions evaluate the collective test results.

5.1.2.3 Develop necessary ATC procedural and/or editorial changes required to support the initiative: **ATP-20**, in coordination with **ATP-100**, shall ensure the development of **ATC** procedures and make changes to FAA documents in concert with test results and approved recommendations.

5.1.2.4 Training requirements for air traffic controllers: **ATP-20** shall ensure, through **ATZ**, the development of any requisite training as procedural and/or document changes warrant.

5.1.2.5 Final coordination requirements: **ATP-20** shall coordinate with **ATP-200** to ensure all procedural and editorial changes have been published and disseminated in accordance with the established milestone dates.

5.1.3 INITIATIVE CONSTRAINTS:

- ◆ The Airport Improvement Program only authorizes funding of public-use facilities which excludes police and hospitals heliports (See Order ~~5090.3B~~, Field Formulation of the National Plan of Integrated Airport Systems (NPIAS), paragraph 203). Therefore, non-Federal/private funding or a change in policy may be required to accomplish part of this initiative.

5.2 INITIATIVE: Develop “~~rotorcraft~~ only” GPS-approach procedures to facilitate simultaneous rotorcraft and fixed-wing operations.

5.2.1 The existing system inefficiently mixes slow and fast aircraft into a single approach funnel which effects an overall slowdown of traffic, reduces capacity, and produces delays. That inefficiency often relegates relatively slower rotorcraft to a secondary status within the existing system. To put rotorcraft access on a par with that of fixed-wing aircraft necessitates the development of separate rotorcraft approaches and procedures which do not impact, or minimally impact, aircraft using current procedures. GPS affords the opportunity to provide reasonably inexpensive, nonprecision approaches to countless locations heretofore deemed impractical or cost prohibitive. The point-in-space approaches may become the solution at some locations; however, nonprecision approaches directly to ~~heliports/vertiports~~ improve on point-in-space approaches by allowing the completion of IFR flight by a landing, versus the transition from IFR to VFR/SVFR flight. Lastly, precision approaches will provide an all-weather capability. (Near/Mid-Term)

5.2.2 TECHNICAL APPROACH: This technical approach develops interim procedures for nonprecision, including point-in-space, and precision approaches specifically designed to use the intrinsic flight characteristics of rotorcraft, validated through testing, and used to develop and promulgate new ATC procedures. To ensure continuity of effort, this approach additionally supports the rotorcraft master plan project for terminal area procedures and other DOT/FAA efforts pertaining to rotorcraft ATC route standards (see paragraph 5.1.2 above). It also, in part, supports the FAA Satellite Navigation Program Master Plan (FY 93-98) to investigate augmentations to GPS for CAT I precision approaches to support all categories of flight. It will align with the ARD-30 ~~VERTAPS~~ project to provide synergism and preclude duplication.

5.2.2.1 Benefits and/or costs: ATP-20, in conjunction with ARD-30, shall ensure that a detailed benefit/cost analysis is prepared to establish the cost effectiveness of this initiative. The three reports listed in paragraph 5.1.2.1 should be the basis of the analysis. The analysis will compare the benefits of the various types of approaches and delineate the relative efficiency and cost effectiveness of each type of approach. The analysis will provide separate and distinct data to support the approach benefits for EMS/H missions.

5.2.2.2 Development of a test plan/demonstration: The test plan shall be developed with the full coordination of ARD-30, ARD-70, and the various Air Traffic services, plus other organizations as required (AAF, AFS, AAP, etc.). ATP-20 shall ensure that the plan identifies, at the minimum, necessary equipment, staffing, interim procedures, and test/demonstration site(s).

Note: A flight test plan (December 1992) for helicopter terminal instrument approach procedures (~~GPS/LDGPS~~) has been prepared by ~~FAATC/ACD-330~~ and could be modified to support this technical approach. The modified plan should include, but not be limited to the following:

- ◆ Overlay and/or modify Northeast corridor **RNAV** point-in-space approaches to include those that could serve hospitals or other emergency facilities.
(Near/Mid-Term)
- ◆ Develop and validate approaches directly to ~~heliports/vertiports~~ within a major airport environment. This should include establishing approaches for hospitals among which EMS/H missions are routinely flown.
(Near/Mid-Term)
- ◆ Examine **GPS** with **LDGPS** capabilities for rotorcraft use and develop special precision approaches to heliports. Initially, this will be limited to a "proof of concept." **(Near-Term)**
- ◆ Ensure that this initiative is fully coordinated and integrated with other initiatives that will use the Northeast corridor as a test bed.
- ◆ Ensure the test results are reviewed in close coordination with ATM, **AFS**, **ARD-30**, **ARD-70**, ~~FAATC/ACD-330~~, and the region(s).

5.2.2.3 Develop necessary ATC procedural and/or editorial changes required to support the initiative: ATP-20, in coordination with ATP-100, shall ensure the development of ATC procedures and make changes to FAA documents in concert with test results and approved recommendations.

5.2.2.4 Training requirements for air traffic controllers: ATP-20, through ATZ, shall ensure the development and dissemination of any requisite training as procedural and/or document changes warrant.

5.2.2.5 Final coordination requirements: ATP-20 shall coordinate with ATP-200 to ensure all procedural and editorial changes have been published and disseminated in accordance with the established milestone dates.

5.2.3 INITIATIVE CONSTRAINTS:

- ◆ The Airport Improvement Program only authorizes funding of public-use facilities which exclude police and hospital heliports (See Order ~~5090.3B~~, Field Formulation of the National Plan of Integrated Airport Systems (**NPIAS**), paragraph ~~203~~). Therefore, part of this initiative may not be accomplished unless non-Federal/private funding or a change in policy is obtained.
- ◆ The decision to procure Federal, public-use **LDGPS** is not scheduled to be made until 1998; therefore, proliferation of the precision capability to ~~heliports/vertiports~~ seems unlikely under this implementation plan.

5.3 INITIATIVE: Establish and certify "rotorcraft only" STAR's to enhance the flow of both fixed-wing and rotorcraft traffic within the terminal area.

5.3.1 STAR's developed especially for rotorcraft will allow pilots to navigate on their own, reduce controller workload, and improve the flow of aircraft within the terminal area.
(Near- through Far-Term)

5.3.2 TECHNICAL APPROACH: This technical approach develops interim procedures for transition routes, **SID's**, and STAR's that will be validated through tests or demonstrations and be used as the basis to effect new **ATC** procedures. The approach **supports** ongoing projects of the rotorcraft master plan concerning transition routes and procedures and terminal area procedures. This approach also aligns with the technical approach in paragraph **1.2**.

5.3.2.1 Benefits **and/or** costs: **ATP-20**, in conjunction with **ARD-30**, shall ensure the development of a detailed benefit/cost analysis to establish the cost effectiveness of this initiative. The three reports listed in paragraph **5.1.2.1** should be the basis of the analysis.

5.3.2.2 Development of a test plan/demonstration: The test/demonstration plan(s) shall be developed with full coordination of **ARD-30** and the various Air Traffic services, plus other organizations as required (**AAF, AFS, AAP**, etc.). **ATP-20** will ensure the jointly-developed plan(s) identifies necessary equipment, **staffing**, interim procedures, and test/demonstration site(s). The plan(s) should include, but not be limited to the following:

- ◆ Establish **IFR** transition routes between the Northeast corridor and conventional instrument approaches to heliports/airports. **(Near/Mid-Term)**
- ◆ Parlay the previous step by linking the transition routes with newly-developed "rotorcraft only" nonprecision **GPS** approaches to an intercept point which would modify **current** approach procedures in order to reduce separation criteria at a major airport. **(Mid-Term)**
- ◆ Develop "rotorcraft only" **SID's** to expedite traffic flow from the terminal area. **(Mid-Term)**
- ◆ Export follow-on phases of this approach from the Northeast corridor to other parts of the **NAS** as was done in paragraph **5.1.2** above. **(Mid/Far-Term)**
- ◆ Ensure that this initiative is fully integrated with other initiatives that will use the Northeast corridor as a test bed.
- ◆ Ensure that Air Traffic and the regions evaluate the collective test results.

5.3.2.3 Develop necessary ATC procedural and/or editorial changes required to support the initiative: **ATP-20**, in coordination with **ATP-100**, shall ensure the development of **ATC** procedures and make changes to FAA documents in concert with test/demonstration results and approved recommendations.

5.3.2.4 Training requirements for air traffic controllers: ATP-20, through ATZ, shall ensure the development and dissemination of any requisite training as procedural and/or document changes warrant.

5.3.2.5 Final coordination requirements: ATP-20 shall coordinate with ATP-200 to ensure all procedural and editorial changes have been published and disseminated in accordance with the established milestone dates.

5.3.3 INITIATIVE CONSTRAINTS: See paragraphs 1.1.3 and 1.2.3 for details.

5.4 INITIATIVE: Develop an interim CNS capability to support offshore oil complexes.

5.4.1 The majority of rotorcraft offshore missions are flown under **VFR** in the Gulf of Mexico; however, some requirements exist for other rotorcraft missions to be conducted in **IFR** conditions. The current **IFR** structure, although supported by LORAN-C, has limited **routing**s and approach capabilities and communications and surveillance limitations. This requires the use of separation standards that cause delays which are inconvenient, inefficient, and costly. As a result, operators shy away from **IFR** missions unless absolutely necessary. Using **GPS**, rotorcraft routes for direct/optimized flights and nonprecision approaches to specific locations or points-in-space would reduce delays and facilitate and improve **IFR** flight. At the same time, **GPS** implementation will enhance current capabilities or effect alternative solutions to modernize offshore communications and surveillance capabilities.

(Mid/Far-Term)

5.4.2 TECHNICAL APPROACH: A “proof of concept” has been validated in Norway wherein a rotorcraft, equipped with a **GPS** transponder and VHF data link, had its position transmitted to a receiver linked to a computer and displayed on a scope/screen in an air route traffic control center. ATP-20 shall ensure coordination among the services and the region(s) to further explore this concept using offshore helicopter support and Houston **ARTCC** assets. Additionally, United States Coast Guard **GPS** differential system capabilities, to include any attendant communications or surveillance, should be used. Further, this approach could parlay data derived from the Northeast corridor test beds to establish/upgrade the offshore route and approach structure. For example, **GPS** routing could be used to overlay current north-south helicopter routes and establish new east-west routes, plus develop direct links among the oil platforms. Similarly, procedures developed and validated for **GPS** nonprecision approaches could be applied to provide an alternative to the offshore standard approach procedures (**OSAP**) or to establish approach capabilities directly to oil platforms.

5.4.2.1 Benefits and/or costs: ATP-20, in coordination with **ARD-30**, shall ensure that a detailed benefit/cost analysis is undertaken to establish the cost effectiveness of this initiative.

Note: To support a rotorcraft master plan project, **ARD-30** currently is coordinating an action to ascertain the costs and benefits of providing additional communications and surveillance at low altitude. Additionally, a cost/benefit analysis was completed in 1991 for a similar concept, LORAN offshore flight following (**LOFF**). Either may be a suitable basis for the above analysis.

5.4.2.2 Development of a test plan/demonstration: ATP-20, assisted by ATP-100 and ARD-30, will ensure the jointly developed test/demonstration plan(s) identifies necessary equipment, including helicopters equipped with **GPS** transponders and VHF data links, VHF relays, computers/automation with screens/scopes, staffing, interim procedures, and test/demonstration site(s). Additionally:

- ◆ Develop the plan(s) with full coordination of the various Air Traffic services and Houston **ARTCC**, plus other organizations as required (**AAF**, **AFS**, **AAP**, etc.). il
- ◆ Use the Norwegian **CNS/GPS** trials (the modified ADS or "**MADS**" project) experience and data as the basis to establish and conduct trials and/or testing in the Gulf of Mexico. Also, use data from the **LOFF** tests involving Houston **ARTCC**.
- ◆ Use a graduated, three-phased approach to give:
 - Flight following
 - Traffic advisories
 - Full **IFR** service and tracking
- ◆ Ensure that this initiative is fully coordinated with other implementation plan initiatives to include those that will use the Northeast corridor as a test bed.
- ◆ Ensure that Air Traffic and the region(s) evaluate results of all applicable demonstrations and tests.

5.4.2.3 Develop necessary ATC procedural and/or editorial changes required to support the initiative: ATP-20, in coordination with ATP-100, shall ensure the development of **ATC** procedures and make changes to FAA documents in concert with test/demonstration results and approved recommendations.

5.4.2.4 Training requirements for air traffic controllers: ATP-20, through ATZ, shall ensure the development and dissemination of any requisite training as procedural and/or document changes warrant.

5.4.2.5 Final coordination requirements: Prior to implementation, **ATP-20** shall coordinate with **ATP-200** to ensure all procedural and editorial changes have been published and disseminated.

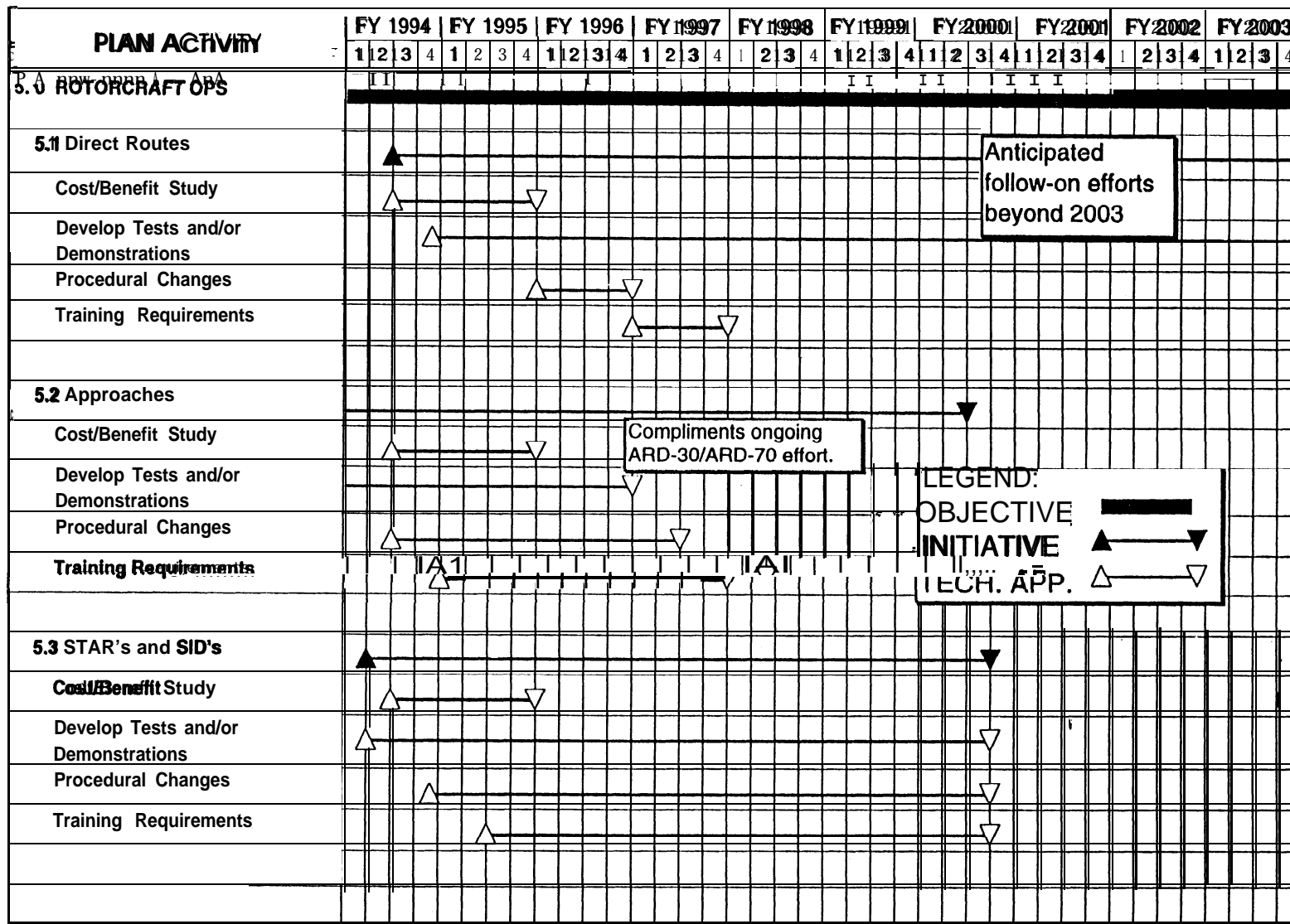
ATP-20, in coordination with **ATP-100** and **ARD-30**, will also ensure that other implementation requirements meet established milestone dates.

5.4.3 INITIATIVE CONSTRAINTS:

- ◆ FAA recently stopped funding its **LOFF** program, a similar and viable **near-term CNS** capability for the Gulf of Mexico which had attained favorable test results.
- ◆ This initiative does not align with the users' priorities. Overall, their first priority is to upgrade the capabilities in the Northeast. Within the Gulf, current private tracking systems, such as **"Flite-Track"** and **"Inflite Tracking,"** already support a working offshore infrastructure. There, the users' top priorities are to improve communications and establish **GPS** approaches to mainland facilities. Until those improvements are made, **VFR** rotorcraft flights will continue to be the norm for the sake of expediency and economy.
- ◆ The Airport Improvement Program authorizes funding of public-use facilities but not of private facilities such as those for offshore oil complexes. Hence, private funding will be required to improve approach capabilities and **IAP's** for offshore platforms.

OBJECTIVE 5.0 - USE THE CAPABILITIES OF GPS TO PROVIDE ENHANCED AND MORE PRECISE AIR TRAFFIC SERVICES TO ROTORCRAFT OPERATIONS

12/27/93



7100.10 Appendix 4

12/27/93

APPENDIX 5 - GLOSSARY

Accuracy—The degree of conformance between the estimated or measured position and/or velocity of a platform at a given time and its true position or velocity. Radionavigational-system accuracy is usually presented as a statistical measure of system error and is specified as:

a. Predictable—The accuracy of a position with respect to the geographic or geodetic coordinates of the earth.

b. Repeatable—The accuracy with which a user can return to a position having coordinates which have been measured previously with the same navigational system.

c. Relative—The accuracy with which a user can measure position relative to that of another user of the same navigational system at the same time. This may be expressed also as a function of the distance between the two users. Relative accuracy may also refer to the accuracy with which a user can measure position relative to his own position in the recent past. For example, the present position of a craft whose desired track forms a specific geometric pattern in search operations or hydrographic survey will be measured generally with respect to a previously determined datum.

Active Waypoint—A waypoint to or from which navigational guidance is being provided. For a parallel offset, the active waypoint may or may not be at the same geographical position as the parent waypoint. When not in the parallel offset mode (operating on the parent route), the active and parent waypoints are at the same geographical position.

Air Traffic Control (ATC)—A service operated by appropriate authority to promote the safe, orderly, and expeditious flow of air traffic.

Approaches:

a. Nonprecision approach—A standard instrument approach procedure in which no electronic glideslope is provided; e.g., VOR, TACAN, NDB, LOC, ASR, LDA, or SDF approaches.

b. Precision approach—A standard instrument approach procedure in which an electronic glideslope is provided; e.g., ILS/MIS and PAR.

Approved Sole-Means Navigational System—A navigational system which is approved by the regulatory authorities for sole means navigational operation for a particular phase of flight.

Approved Supplemental Means Navigational System—A navigational system which is approved by the regulatory authorities for supplemental navigational system operation for a particular phase of flight.

Area Navigation (RNAV)—Application of the navigational process providing the capability to establish and maintain on any arbitrary chosen course that remains within the coverage area of navigational sources being used. RNAV utilizing capabilities in the horizontal plane only is called 2D RNAV, while RNAV, which also incorporates vertical guidance, is called 3D RNAV or VNAV. Time navigation (TNAV) may be added to either 2D or 3D systems. TNAV added to a 3D system is called 4D.

Augmentation (of GPS)--GPS augmentation is the technique of providing the system with **input information**, extra to that derived from the constellation, which provides additional range/pseudo-range inputs or corrections to, or enhancements of, existing pseudo-range inputs. This enables the system to provide a performance which is enhanced relative to that possible with the basic satellite information only.

Availability--The availability of a navigational system is the percentage of time that the services of the system are usable. Availability is an indication of the ability of the system to provide usable service within the specified coverage area. Signal availability is a function of both the physical characteristics of the environment and the technical **capabilities** of the transmitter facilities.

Barometric Aiding--The technique of providing barometric altitude as an input to a **GPS** receiver.

Basic Flight Management System (FMS)--As a minimum, a basic **FMS** is considered to be a single (nonredundant) system, integrated with a horizontal situation indicator (**HSI**), that provides **3D** navigational capability .

Bearing--The direction of an object relative to a line between the airplane and north (magnetic or true).

Carrier-aided tracking--A signal processing strategy that uses the **GPS** carrier signal to achieve an exact lock on the pseudo-random code. It is more accurate than a standard approach.

Carrier Phase Tracking Receiver--A receiver which, in addition to using normal data processing techniques all or **part** of the time, continuously tracks the carrier phases of navigational satellites and uses the resulting measurements to calculate its navigational solution.

Continuity of Service--The probability that a navigational system will be continuously available for a specified period of time; e.g., **15** seconds for precision approaches or for the duration of a flight for en route flight, given that the system is operating normally (or in a way in which a given flight operation would be permitted) at the beginning of such period and is predicted to remain so throughout the period.

Coverage--The coverage provided by a radionavigational system is that surface area or space volume in which the signals are adequate to permit the user to determine position to a specified level of accuracy. Coverage is influenced by system geometry, signal power levels, receiver sensitivity, atmospheric noise conditions, and other factors which affect signal availability.

Data Message--A message included in the **GPS** signal which reports the satellite's location, clock corrections, and health. Included is rough information on the other satellites in the constellation.

Differential--A technique used to improve radionavigational system accuracy by determining positioning error at a known location and subsequently transmitting the determined error, or corrective factors, to users of the same radionavigational system operating in the same area.

a. Local Area Differential--Differential in which the differential corrections are usable for the supported phases of flight within a limited geographical area.

b. Wide Area Differential--Differential where the differential corrections are usable over an extensive geographical area for the supported phases of flight.

Enhanced FMS--As a minimum, an enhanced **FMS** should include the capability of standard **FMS** with the Global Navigation Satellite System (**GNSS**). It should be capable of handling differential Global Positioning System (**GPS**)/**GNSS** as an input sensor, achieving very high levels of integrity and accommodating new techniques such as **GPS-carrier** phase tracking (if proven beneficial). In addition, enhanced **FMS** should have software which meets flight critical levels to support CAT III and other critical procedures along with other advancements fully integrated for such features as data link, etc.

En Route--A phase of navigation covering operations between a point of departure and termination of a mission. For airborne missions, the en route phase of navigation has two subcategories

a. En route domestic--The phase of flight between departure and arrival terminal phases, with departure and arrival points within the **conterminous** United States.

b. En route oceanic--The phase of flight between departure and arrival terminal phases, with an extended flight path over ocean.

External Reference Sensors--Depend on navigational aids external to the aircraft; e.g., **VOR/DME**, **ILS**, **MLS**, **ADF**, **LORAN**, **Omega**, etc.

Flight Management System (FMS)--An integrated computer system which has both a navigational function and performance data base offering optimum performance tracking by generating guidance signals for the autopilot. It is a true dual-axes controller in a two-dimensional plane and may offer vertical and time control. Possible classifications are basic **FMS**, standard **FMS**, standard **FMS** with **GNSS**, and enhanced **FMS**.

Global Navigation Satellite System (GNSS)--**GNSS** is a worldwide concept for position, velocity, and time determination system that includes one or more satellite constellations, receivers, and system integrity monitoring. **GNSS** may be augmented as necessary to support the required navigational performance for the actual phase of operation.

Global Positioning System (GPS)--A space-based positioning, velocity, and time system composed of space, control, and user segments. The space segment, when fully operational, will be composed of **24** satellites in six orbital planes. The control segment consists of five monitor stations, three ground antennas, and a master control station. The user segment consists of antennas and receiver-processors that provide positioning, velocity, and precise timing to the user.

Integrity--The ability of the total navigational system to provide timely warnings to users when the system should not be used for navigation.

Multichannel Receiver--A **GPS** receiver that can simultaneously track more than one satellite signal.

National Airspace System (NAS)--The **NAS** includes U.S. airspace; air-navigational facilities, equipment and services; airports or landing areas; aeronautical charts, information, and service; rules, regulations and procedures; technical information; and labor and material used to control and/or manage flight activities in airspace under the jurisdiction of the U.S. System components shared jointly with the military are included.

Navigation--The means by which an aircraft is given guidance to travel from one known position to another known position.

Navigational System--A stand-alone (single sensor), external or internal reference, with a cockpit controller or control display unit (CDU) and a navigational data base. Types of navigational systems include: stand-alone systems (e.g. multichannel sets, single channel sets), integrated navigational receivers, and **FMC imbedded** sensor systems.

Navigational System Performance--Total navigational system accuracy based on the root-sum-square (RSS) of the navigational sensor error, airborne receiver error, display error, and flight technical error.

P-Code--The precise code. A very long sequence of ~~pseudo-random binary biphasic~~ modulations on the GPS carrier at a chip rate of ~~10.23 Mhz~~ which repeats about ~~every 267~~ days. Each 1 week ~~segment~~ of this code is unique to one GPS satellite and is reset each week.

Phase of Flight--A period of navigation with a constant required navigational performance. g h t include departure, en route, terminal, approach, and landing.

Phase of Operation--A phase of operation is a period of navigation with a constant required navigational performance (RNP).

Primary Means of Navigation--Primary means of navigation is a term used to identify a system within a multisensor system or a specific stand-alone system among several systems that will be the normal system used to navigate the aircraft. Installations that have a designated "primary means" should have an advisory indication specifying which system is being used to compute the aircraft position and provide a means to switch to another system should it become necessary or appropriate.

Primary Navigational System--An FAA-approved navigational system that can be used for specific phases of air navigation in controlled airspace without the need for any other navigational system.

Pseudolite--A ground-based augmentation which provides, on satellite signal-in-space radio frequencies, an additional navigational-ranging signal and, optionally, differential corrections.

Receiver Autonomous Integrity Monitoring (RAIM)--A technique whereby a civil GPS receiver/processor determines the integrity of the GPS-navigational signals without reference to sensors or non-DOD integrity systems other than the receiver itself. This ~~determination~~ is achieved by a consistency check among redundant pseudo-range measurements.

Reliability--The probability of performing a specified function without loss of function under given conditions for a specified period of time.

Required Navigational Performance (RNP)--A measure of the navigational system performance within a defined airspace including the operating parameters of the navigational systems used within that airspace.

RNAV Route--An en route segment and arrival or departure routes including RNAV SID's and STAR's. It may also include en route segments established with gaps in station coverage for use by RNAV-equipped aircraft capable of automatic dead reckoning.

Route Segment--Two subsequently related waypoints or ATC fixes define an RNAV route segment.

Satellite Constellation--The arrangement in space of a set of satellites.

Secondary Sensor--Any input from other aircraft systems that may be used to derive navigational information.

Selective Availability (SA)--A set of techniques for denying the full accuracy and selecting the level of positioning and time accuracy of **GPS** available to unauthorized users.

Sole Means Air Navigational System--An approved navigational system that can be used for **specific phases** of air navigation in controlled airspace without the need for any other navigational system.

Sole Means of Navigation--A means of navigating the aircraft where position determination is provided by a system which satisfies the required navigational **performance (RNP)** for a particular **phase** of flight.

Space Segment--That portion of the global positioning system that is in space, i.e., the satellites.

Stand-Alone Navigational Equipment--Stand-alone navigational equipment represents a single navigational system that has a dedicated display and is not coupled to or integrated with another aircraft system.

Standard FMS--As a minimum, a standard **FMS** is considered to be a dual redundant system, integrated with an enhanced **HSI** that provides redundant **3D** capability.

Standard FMS With GNSS--A standard **FMS** with **GNSS** added as an input sensor.

Standard Positioning Service (SPS)--The normal civilian positioning accuracy obtained by using the single frequency course acquisition (**C/A**) code.

Supplemental Air Navigational System--An approved navigational system that can be used in controlled airspace of the **NAS** in conjunction with a sole means navigational system.

Terminal Area--A general term used to describe airspace in which approach control service or airport traffic control service is provided.

TO-FROM Equipment--RNAV equipment in which the desired path over the ground is defined as a specific (input quantity) course emanating either to or from a particular waypoint. In this equipment, the aircraft may fly either "TO" or "FROM" any single designated waypoint.

TO-TO Equipment--RNAV equipment in which a path is computed that **connects** two waypoints. In this equipment, two waypoints must always be available, and the aircraft is usually flying between the two waypoints and "To" the active waypoint.

Waypoint (W/P)--A predetermined geographical position used to define routes and/or progress reporting fixes that is defined by latitude and longitude and/or relative to a **VORTAC** or **VOR/DME** reference facility by magnetic radial bearing and range in nautical miles.

World Geodetic Survey (WGS)--A consistent set of parameters describing the size and shape of the earth, the positions of a network of points with respect to the center of mass of the earth, transformations from major geodetic **datums**, and the potential of the earth (usually in terms of harmonic coefficients).

APPENDIX 6 - ABBREVIATIONS/ACRONYMS

| | |
|----------------|--|
| AAF | Airway Facilities |
| AAP | Program Manager for Advanced Automation |
| AAS | Advanced Automation System |
| AC | Advisory Circular |
| ADS | Automatic Dependent Surveillance |
| AES | Flight Standards Service |
| AIR | Aircraft Certification Service |
| AMASS | Airport Movement and Surveillance System |
| AOAS | Advanced Oceanic Automation System |
| ARD | Research and Development Service |
| ARSA | Airport Radar Service Area |
| ARTCC | Air Route Traffic Control Center |
| ASDE | Airport Surface Detection Equipment |
| ASTA | Airport Surveillance Traffic Automation |
| ATC | Air Traffic Control |
| ATCAA | Air Traffic Control Assigned Airspace |
| ATM | Air Traffic System Management, Office of |
| ATN | Aeronautical Telecommunications Network |
| ATP | Air Traffic Rules and Procedures Service |
| ATR | Air Traffic Plans and Requirements Service |
| ATS | Air Traffic Service |
| ATZ | Air Traffic Program Management, Office of |
| AVN | Aviation System Standards, Office of |
| CAT I | Category I Approach |
| CAT II | Category II Approach |
| CAT III | Category III Approach |
| CNS | Communications, Navigation, and Surveillance |
| CTA | Control Area |
| CTAS | Center TRACON Arrival Sequencing |
| DME | Distance Measuring Equipment |
| DOD | Department of Defense |
| DOT | Department of Transportation |
| EMS/H | Emergency Medical Service/Helicopter |
| ESD | Enhanced Situation Display |
| FAA | Federal Aviation Administration |
| FAATC | FAA Technical Center |
| FIAO | Flight Inspection Area Office |
| FIR | Flight Information Region |
| FMS | Flight Management System |
| GIC | GPS Integrity Channel |
| GNSS | Global Navigation Satellite System |
| GPS | Global Positioning System |
| IAP | Instrument Approach Procedures |
| ICAO | International Civil Aviation Organization |
| ILS | Instrument Landing System |
| IOC | Initial Operational Capability |

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|----------------|--|
| ISSS | Initial Sector Suite System |
| IFR | Instrument Flight Rules |
| LORAN-C | Long-range Navigation-C System |
| LDGPS | See LDGPS |
| LDGPS | Local Area Differential GPS |
| LOFF | LORAN Offshore Flight Following |
| MADS | Modified ADS |
| MAMS | Military Airspace Management System |
| MAPS | Missed Approach Points |
| MASPS | Minimum Aviation System Performance Standards |
| MEA | Minimum En Route Altitude |
| MOA | Military Operations Area |
| MOCA | Minimum Obstruction Clearance Altitude |
| MOFS | Minimum Operational Performance Standards |
| MRA | Minimum Reception Altitude |
| MTRS | Military Training Routes |
| NAS | National Airspace System |
| NAVAID | Navigational Aid |
| NDB | Nondirectional Beacon |
| NOTAM | Notice to Airmen |
| NPIAS | National Plan of Integrated Airport Systems |
| ODL | Oceanic Data Link |
| OSAP | Offshore Standard Approach Procedures |
| OST | Oceanic Standards Team |
| PANS | Procedures for Air Navigation Service |
| PPS | Precise Positioning System |
| RAIM | Receiver Autonomous Integrity Monitoring |
| RNAV | Area Navigation |
| RNP | Required Navigational Performance |
| ROC | Required Obstruction Clearance |
| RTCA | Requirements and Technical Concepts for Aviation, Inc. |
| RVSM | Reduced Vertical Separation Minima |
| SA | Selective Availability |
| SATCOM | Satellite Communications |
| SCAT-I | Special Category I Approach |
| SID | Standard Instrument Departure |
| SOIT | Satellite Operational Implementation Team |
| SPS | Standard Positioning System |
| STAR | Standard Terminal Arrival |
| SUA | Special Use Airspace |
| SVER | Special Visual Flight Rules |
| TACAN | Tactical Air Navigation |
| TATCA | Terminal Air Traffic Control Automation |
| TCA | Terminal Control Area |
| TLS | Target Level of Safety |
| TP | Telecommunications Processor |
| TSO | Technical Standard Order |
| USCG | United States Coast Guard |
| VERTOPS | Vertical Flight Terminal Area Procedures |

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|---------------|---|
| VER | Visual Flight Rules |
| VHF | Very High Frequency |
| VOR | VHF Omnidirectional Range |
| VORTAC | VHF Omnidirectional Range Tactical Air Navigation |
| WDGPS | Wide Area Differential GPS |

APPENDIX 7 - REFERENCES

The documents listed below were used as research, material for this plan. Each document was individually reviewed for data that could be used in aiding the authors in determining the objectives and initiatives of the plan. Many of the documents contained material that was very beneficial in developing the plan, while others had information, that could not be used at this time.

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